

IN THE SENATE OF THE UNITED STATES.

SEPTEMBER 6, 1890.—Ordered to be printed.

Mr. ALLISON, from the Committee on Appropriations, submitted the following

REPORT:

[To accompany Senate resolution of July 3, 1890, in relation to the amount of appropriations made at the present session of Congress.]

The Committee on Appropriations, in compliance with the following resolution of the Senate, adopted on the 3d of July last, namely:

Resolved, That the Committee on Appropriations be, and it is hereby, directed to report to the Senate, as soon as may be, a statement of the gross amounts proposed to be appropriated in the several appropriation bills of this session, and appropriated in the appropriation acts already passed at this session of Congress, and also the gross amounts proposed to be paid from the Treasury in other public bills and acts of this session so far as the same can be conveniently ascertained—

submit the following report and statement:

The gross amounts appropriated by bills passed at the present session and approved to date, including the general deficiency bill not yet passed but estimated at \$6,500,000, and all permanent appropriations, are \$460,512,017.21, which, in the opinion of the committee, will not be materially increased by the passage of other bills. These amounts are made up as follows:

Regular bills passed	\$314,987,703.56
Deficiencies passed	32,012,041.17
Miscellaneous bills passed	4,019,819.48
State agricultural colleges act (amounts for 1890 and 1891)	1,364,000.00
General deficiency, estimated	6,500,000.00
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Permanent appropriations	358,883,564.21
	101,628,453.00
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Total appropriations	*460,512,017.21

The committee present herewith for comparative purposes a tabular statement showing by bills the total appropriations provided at the present session for the fiscal year 1891, and the total appropriations for the fiscal year 1890, and the increase and reduction made by the bills for 1891 in those for 1890, and also submit a memorandum showing the

* The sundry civil act, in addition to this sum, makes indefinite appropriations for the payment of claims of soldiers for back pay, bounty, and commutation of rations which may be allowed during the fiscal year 1891. The amounts for this purpose can not be ascertained until audited, but, in House Ex. Doc. No. 116, present session, and in letter of Secretary of the Treasury of February 15, 1891, they are estimated in the aggregate at \$724,000. There is also an indefinite amount appropriated by special act for purchase of site for the Washington City post-office, and a few other indefinite appropriations, unimportant in amounts, are provided for.

principal items of change, and in what branches of the public service. The table and memorandum are as follows :

COMPARATIVE TABLE.

Table comparing by bills the total appropriations for the fiscal year 1891 with the appropriations for the fiscal year 1890.

Title of bill.	Appropriations, 1891.	Appropriations, 1890.	Increase, 1891 over 1890.	Reduction, 1891 under 1890.
Agricultural.....	\$1,799,100.00	\$1,669,770.00	\$129,330.00	
Army.....	24,206,471.79	24,316,615.73		\$110,143.94
Diplomatic and consular.....	1,710,815.00	1,980,025.00		269,210.00
District of Columbia.....	5,769,444.15	5,682,409.91	87,034.24	
Fortification.....	4,232,935.00	1,233,594.00	2,999,341.00	
Indian.....	7,263,116.02	8,077,453.39		814,337.37
Legislative.....	21,030,752.75	20,843,615.81	187,136.94	
Military Academy.....	435,296.11	902,766.69		467,470.58
Navy.....	23,136,035.53	21,692,510.27	1,443,525.26	
Pension.....	98,457,461.00	81,758,700.00	16,698,761.00	
Post-Office.....	72,226,698.99	66,605,344.28	5,621,354.71	
River and harbor.....	24,981,295.00		24,981,295.00	
Sundry civil.....	29,738,282.22	25,297,341.65	4,440,940.57	
Total.....	314,987,703.56	260,060,146.73	56,588,718.72	1,661,161.89
Deficiencies.....	*38,512,041.17	16,330,518.30	22,181,522.87	
Total.....	353,499,744.73	276,390,665.03	78,770,241.59	1,661,161.89
Miscellaneous.....	5,388,819.48	10,255,795.29		4,871,975.81
Total regular annual appropriations.....	358,883,564.21	286,646,460.32	78,770,241.59	6,533,137.70
Permanent annual appropriations.....	101,628,453.00	108,691,055.95		7,062,602.95
Grand total appropriations.....	460,512,017.21	395,337,516.27	78,770,241.59	13,595,740.65
	395,337,516.27		13,595,740.65	
Net increase.....	65,174,500.94		65,174,500.94	

* This amount for deficiencies includes for acts approved, \$32,012,041.17, and for general deficiency bill pending an estimate of \$6,500,000.

MEMORANDUM OF CHANGES IN AMOUNTS OF APPROPRIATION BILLS, 1891 AND 1890.

The following statement shows the more important items of increase and reduction made by the several appropriation bills for 1891 in those for 1890.

Agricultural bill.—The increase of \$129,330 for 1891 over 1890 is made principally for the following purposes, namely: For collecting and publishing agricultural statistics, \$75,000; for botanical investigations, including the establishment and maintenance of experimental grass stations, \$20,000; for experiments in the manufacture of sugar from sugar-cane, sugar-beets, and sorghum, \$25,000; for establishing an agricultural experimental station and farm on the Arlington estate, \$20,000; and for the agricultural experiment stations in the several States, \$75,000. Other minor increases, and a reduction in the amount for expenses of the Bureau of Animal Industry, are made, resulting in a net increase, as above stated, of \$129,330.

Army bill.—The Army bill for 1891 shows a reduction from 1890 of \$110,143.94.

Diplomatic and consular bill.—The bill for 1891 shows a reduction from 1890 of \$269,210. This is caused mainly by the omission of the item of \$500,000 for the protection of the interests of the United States in the Samoan Islands in the act for 1890, and including new items for 1891 for expenses of carrying out recommendations of the International

American Conference \$175,750, and providing specific salaries for consuls at certain important places in lieu of fees.

District of Columbia.—The small increase of \$87,034.24 in a bill carrying \$5,769,444.15, is caused by increases for the fire department, the police department, street improvements, and for schools. Reductions are made in various items showing a net increase as above of \$87,034.24.

Fortifications bill.—The increase of \$2,999,341 for 1891 over 1890 is caused by appropriations for construction of gun and mortar batteries for defense of Boston harbor, \$235,000; for New York, \$726,000; and for San Francisco, \$260,000; for procurement of land for site of fortifications and coast defenses, \$500,000; for construction and machinery for Army gun factory at Watervliet Arsenal, \$550,000; and for the general work of procuring improved heavy guns for fortifications and other works of defense.

Indian bill.—The bill for 1891 shows a reduction from 1890 of \$805,321.23. The appropriations for 1890 included an extraordinary item of \$1,912,942.02 for payment for Seminole lands. In the bill for 1891 various new items and increases of appropriation are provided for, as an item of \$400,000 for payment to the Creek Nation; \$350,000 for payment to the Chippewa Indians of Minnesota for flamage damages on account of building of reservoirs and dams on the Upper Mississippi; \$150,000 advance payment to the Sioux Nation in Dakota, and \$460,000 for Indian day and industrial schools. Other increases and various items of reduction are made, making the net reduction as above stated of \$805,321.23.

Legislative bill.—The small increase of \$187,136.94 in a bill carrying \$21,030,752.75 is caused principally by additional clerical force provided for the Sixth Auditor's Office on account of large increase in money-order and other postal accounts; for the Navy Department on account of the construction of new ships, and for the Post-Office Department and the Patent Office on account of increased work therein.

Military Academy bill.—The bill for 1891 is less than that for 1890 by \$467,470.58, occasioned by larger appropriations for 1890 on account of buildings, a new fire-proof academic building and gymnasium having been provided for. The appropriations for the general expenses of the Academy are about the same for each year.

Naval bill.—The increase of \$1,443,525.26 for 1891 over 1890 is caused by increased appropriations for the construction of new ships of \$890,000; for the improvement of the plants at various navy-yards for building and repairing iron and steel ships, and for construction of a timber dry-dock at Port Royal, S. C.

Pension bill.—The increase of \$16,698,761 for 1891 over 1890 is rather apparent than actual, as additional appropriations for 1890 have been made in deficiency bills at the present session in the sum of \$25,307,732.35, making the total appropriations for the pension service for 1890, \$107,066,432.35.

Post office bill.—The increase of \$5,621,354.71 for 1891 over 1890 is due to the growth and expansion of the postal service and occurs principally in the following items: For mail depredations, post-office inspectors, etc., \$50,000; for compensation to postmasters, \$400,000; for compensation to clerks in post-offices, \$650,000; for rent, light, and fuel for post-offices, \$121,500; for free-delivery service, \$1,094,485; for star-route transportation, \$162,000; for steam-boat transportation, \$75,000; for railroad transportation, \$2,001,275.65; for railway post-office car service and railway post-office clerks, \$560,000; for mail bags and mail-

bag catchers and mail-locks and keys, \$70,000; and for foreign mail service, \$118,000.

Sundry civil bill.—The increase of \$4,440,940.57 for 1891 over 1890 is caused by some new and necessary items of appropriation, as for expenses of the Eleventh Census, \$1,750,000; for additional accommodations for the Public Printing Office, \$250,000, and for a post-office building for the city of Washington, \$250,000; and by the increased needs of existing branches of the public service, namely: Life-Saving Service, \$42,225; engraving and printing, \$80,000; light-house establishment, \$91,000; Fish Commission, \$46,000; transportation of silver coin, \$40,000; quarantine service, \$40,000; public land service, \$299,000; armories and arsenals, \$202,000; Congressional Library Building, \$350,000; military posts, \$117,000; artificial limbs and appliances for soldiers and sailors, \$270,000; publication of records of the rebellion, \$135,000; National Home for disabled volunteer soldiers, \$660,898.53; aid to State and Territorial soldiers' homes, \$70,000, and public printing and binding, \$80,000. Some increases in other items, and various reductions and omissions of items embraced in the appropriations for 1890 are made, resulting in a net increase, as stated above, of \$4,440,940.57.

River and harbor bill.—The amount of the river and harbor bill for 1891 figures wholly as an increase, as no appropriations for this purpose for 1890 were made. The amount appropriated for 1889 was \$22,397,616.90. Since 1882, or the Forty-sixth Congress, but one river and harbor bill for a Congress has been passed, and the appropriations therefor have covered two fiscal years in their expenditure. In view of this custom, and in order that a fair and just comparison may be made between 1891 and 1890, one half of the amount appropriated for 1889 should be charged to 1890 and one half of the appropriations for 1891 should be carried to the year 1892. This being done, the amount for 1891 would stand at \$12,490,647, and for 1890 \$11,198,808.45, showing an increase for 1891 over 1890 of \$1,291,838.55.

Deficiency bills.—The deficiency bills passed at the present session exceed in amounts those passed at the last session in the sum of \$22,181,522.87. Two items of an unusual character swell the amounts of deficiency bills at this session, namely, for pensions, \$25,307,732.35, and for expenses of the Eleventh Census, \$3,325,302, showing that aside from these extraordinary and unusual appropriations, the general deficiency appropriations passed at this session are less than those for last session by \$376,486.47.

Miscellaneous appropriations.—The appropriations made by miscellaneous bills and resolutions for 1891 are less than for 1890 by \$4,871,975.81, and less than for three previous fiscal years, the miscellaneous appropriations for 1889 being \$10,170,862.55; for 1888, \$4,814,991.49, and for 1887, \$9,989,410.19. The miscellaneous bills for 1890 covered unusual appropriations for the following purposes: For public buildings (special acts), \$2,375,000; for protection of interests of the United States in Panama, \$250,000; for commencing the work of taking the Eleventh Census, \$1,000,000; for carrying out the agreement with the Muscogee (or Creek) Nation of Indians, \$2,280,857.10; and for procuring the division of the Sioux Reservation in Dakota, \$3,153,200.

Permanent appropriations.—The estimates and appropriations for this purpose for 1891 are \$101,628,453, and for 1890, \$108,691,055.95, a reduction from 1890 of \$7,062,602.95, made up principally of the item of interest on the public debt.

The committee also present—in view of the fact that larger appropri-

ations are usually made at the long sessions of Congress than at the short sessions, and in order that a comparison of these appropriations may be had—a tabular statement of the appropriations made at the first session of the Fifty-first Congress, for fiscal year 1891, and at the first session of the Fiftieth Congress, for fiscal 1889, as follows:

Table showing appropriations made at the first session, Fifty-first Congress, and at the first session of the Fiftieth Congress.

Title of bill.	First session, Fifty-first Congress, appropriations, 1891.	First session, Fiftieth Congress, appropriations, 1889.	Increase, 1891 over 1889.	Reduction, 1891 under 1889.
Agricultural.....	\$1,709,100.00	\$1,716,010.00	\$83,090.00	
Army.....	24,206,471.70	24,471,300.00		\$264,828.21
Diplomatic and consular.....	1,710,815.00	1,428,465.00	282,350.00	
District of Columbia.....	5,769,444.15	5,046,410.32	723,033.83	
Fortification.....	4,232,935.00	3,972,000.00	260,935.00	
Indian.....	7,263,116.02	6,263,700.79		1,000,584.77
Legislative.....	21,030,752.75	20,758,178.07	272,574.68	
Military Academy.....	435,296.11	315,043.81	120,252.30	
Navy.....	23,136,035.53	19,942,835.35	3,193,200.18	
Pension.....	98,457,461.00	81,758,700.00	16,698,761.00	
Post-office.....	72,226,698.99	60,860,233.74	11,366,465.25	
River and harbor.....	24,981,295.00	22,397,616.90	2,583,678.10	
Sundry civil.....	29,738,282.22	26,320,804.84	3,417,477.38	
Total.....	314,987,703.56	277,251,298.82	39,001,817.72	1,265,412.98
Deficiencies.....	*38,512,041.17	19,563,383.26	18,948,657.91	
Total.....	353,499,744.73	296,814,682.08	57,950,475.63	1,265,412.98
Miscellaneous.....	5,383,819.48	16,170,862.55		4,787,043.07
Total regular annual appropria- tions.....	358,883,564.21	306,985,544.63	57,950,475.63	6,052,456.05
Permanent annual appropriations.....	101,628,453.00	115,640,798.90		14,012,345.90
Total appropriations.....	460,512,017.21	422,626,343.53	57,950,475.63	20,064,801.95
	422,626,343.53		20,064,801.95	
Net increase 1891 over 1889.....	37,885,673.68		37,885,673.68	

* This amount for deficiencies includes for acts approved \$32,012,041.17, and for general deficiency bill pending an estimate of \$6,500,000.