IN THE SENATE OF THE UNITED STATES.

March 5, 1880.—Ordered to be printed.

Mr. DAVIS, of West Virginia, from the Committee on Appropriations, submitted the following

REPORT:

[To accompany bill S. 1424.]

The Committee on Appropriations, having considered the propriety of placing under the direct supervision and control of Congress the appropriations known as permanent and indefinite, the greater part of which are set forth and specified in sections 3687, 3688, and 3689 of the Revised Statutes of the United States, submit the result of their deliberations in the bill accompanying this report.

The committee consulted freely with the Secretary of the Treasury, and had prepared by his order a schedule of the matters and things which are now treated as either permanent or indefinite appropriations, which schedule, with the amounts expended under each item during the fiscal years 1877, 1878, and 1879, as furnished by the Treasury Department, showing what could be changed to annual appropriations and what the department thought had best remain on the list of permanent or indefinite appropriations, as at present, is as follows:

Expenditures from appropriations proposed to be repealed for fiscal years 1877, 1878, and 1879.

<table>
<thead>
<tr>
<th>Item</th>
<th>1877</th>
<th>1878</th>
<th>1879</th>
</tr>
</thead>
<tbody>
<tr>
<td>Coinage of the standard silver dollar</td>
<td>$61,115.75</td>
<td>$1,255.00</td>
<td></td>
</tr>
<tr>
<td>International Bimetallic Commission</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Payment for land sold for direct taxes</td>
<td>$6,130.00</td>
<td>1,450.00</td>
<td>11,350.00</td>
</tr>
<tr>
<td>Refunding moneys for lands redeemed</td>
<td>111.97</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Refunding taxes illegally collected under direct-tax laws</td>
<td>160.75</td>
<td></td>
<td>297.69</td>
</tr>
<tr>
<td>Refunding moneys erroneously received and covered</td>
<td>9,811.30</td>
<td>1,094.48</td>
<td>46,107.93</td>
</tr>
<tr>
<td>Refunding proceeds of cotton seized</td>
<td>5,264.17</td>
<td>36,646.25</td>
<td></td>
</tr>
<tr>
<td>Return of proceeds of captured and abandoned property</td>
<td>41,800.00</td>
<td>46,800.00</td>
<td>1,000.00</td>
</tr>
<tr>
<td>Salaries and expenses Southern Claims Commission</td>
<td>12,151.66</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Twenty per cent additional compensation</td>
<td>16,121.39</td>
<td>28,830.13</td>
<td>28,293.79</td>
</tr>
<tr>
<td>Redemption of stamps</td>
<td>6,501,937.57</td>
<td>5,826,974.32</td>
<td>5,485,779.98</td>
</tr>
<tr>
<td>Collecting revenue from customs</td>
<td>2,845.98</td>
<td>12,039.24</td>
<td>5,697.22</td>
</tr>
<tr>
<td>Building or purchase of such vessels</td>
<td></td>
<td>18,547.80</td>
<td></td>
</tr>
<tr>
<td>Refunding duties on goods destroyed (customs)</td>
<td>232,024.10</td>
<td>120,646.21</td>
<td>151,867.44</td>
</tr>
<tr>
<td>Armimg and equipping the militia</td>
<td>74,996.85</td>
<td>74,898.79</td>
<td>74,697.00</td>
</tr>
<tr>
<td>Ordnance material, proceeds of sales (war)</td>
<td>74,860.86</td>
<td>67,518.35</td>
<td>47,645.96</td>
</tr>
<tr>
<td>Ordnance material, proceeds of sales (Navy)</td>
<td>47,675.56</td>
<td>1,957</td>
<td>7,764.00</td>
</tr>
<tr>
<td>Horses and other property lost in the military service</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bounty to soldiers</td>
<td>113,868.65</td>
<td>105,431.57</td>
<td>67,663.47</td>
</tr>
<tr>
<td>Trusses for disabled soldiers</td>
<td></td>
<td></td>
<td>20,000.00</td>
</tr>
<tr>
<td>Commutation of rations to prisoners of war in rebel States</td>
<td>2,000.00</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rogue River Indian war</td>
<td>8.96</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Allowance for reduction of wages under eight-hour law</td>
<td>6,821.88</td>
<td>7,405.04</td>
<td></td>
</tr>
</tbody>
</table>

Excerpts from a report to Congress, March 5, 1880, showing the items and amounts that could be changed to annual appropriations for the fiscal years 1877, 1878, and 1879.
### Expenditures from appropriations proposed to be repeated, &c.—Continued.

<table>
<thead>
<tr>
<th>Item</th>
<th>1877</th>
<th>1878</th>
<th>1879</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries United States judges, retired</td>
<td>$1,500 00</td>
<td>$1,500 00</td>
<td>$1,500 00</td>
</tr>
<tr>
<td>Salaries Justices, &amp;c., Supreme Court</td>
<td>170,273 07</td>
<td>170,273 07</td>
<td>170,273 07</td>
</tr>
<tr>
<td>Extra pay to officers and men who served in the Mexican war</td>
<td>4,398 87</td>
<td>4,398 87</td>
<td>4,398 87</td>
</tr>
<tr>
<td>Indemnity for lost clothing</td>
<td>3,968 09</td>
<td>3,968 09</td>
<td>3,968 09</td>
</tr>
<tr>
<td>Relief of sufferers by wreck of the United States steamer Huron</td>
<td>62,350 29</td>
<td>62,350 29</td>
<td>62,350 29</td>
</tr>
<tr>
<td>Refunding money for lands erroneously sold</td>
<td>43,188 02</td>
<td>43,188 02</td>
<td>43,188 02</td>
</tr>
<tr>
<td>Sinking fund for three-sixty-five bonds District of Columbia</td>
<td>94,413 37</td>
<td>94,413 37</td>
<td>94,413 37</td>
</tr>
<tr>
<td>Relief of widows and orphans of those lost in the sloop-of-war Albany and brig Porpoise</td>
<td>48 29</td>
<td>48 29</td>
<td>48 29</td>
</tr>
<tr>
<td>Cohane of silver for redemption of fractional currency</td>
<td>3,688 21</td>
<td>3,688 21</td>
<td>3,688 21</td>
</tr>
<tr>
<td>Payment of interest on thirty-six bonds District of Columbia</td>
<td>212,813 05</td>
<td>212,813 05</td>
<td>212,813 05</td>
</tr>
<tr>
<td>Salaries and expenses Court of Commissioners of Alabama Claims</td>
<td>501,649 61</td>
<td>501,649 61</td>
<td>501,649 61</td>
</tr>
<tr>
<td>Payment to officers and crew of United States steamer Huron</td>
<td>2,837 50</td>
<td>2,837 50</td>
<td>2,837 50</td>
</tr>
<tr>
<td>Maryland Institution for Instruction of the Blind</td>
<td>3,429 94</td>
<td>3,429 94</td>
<td>3,429 94</td>
</tr>
<tr>
<td>Total expenditures</td>
<td>8,184,006 68</td>
<td>7,129,476 37</td>
<td>8,866,323 82</td>
</tr>
</tbody>
</table>

### Expenditures from appropriations excepted.

<table>
<thead>
<tr>
<th>Item</th>
<th>1877</th>
<th>1878</th>
<th>1879</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interest on the public debt</td>
<td>$895,234,253 05</td>
<td>$896,621,902 93</td>
<td>$1,014,435,118 28</td>
</tr>
<tr>
<td>Interest on Pacific Railroad bonds</td>
<td>3,890,258 53</td>
<td>3,878,970 72</td>
<td>3,674,830 72</td>
</tr>
<tr>
<td>Refunding the national debt, not exceeding one-half of one per cent. of the bonds authorized by the acts of July 1, 1870, January 20, 1871, and January 14, 1875</td>
<td>459,746 86</td>
<td>919,124 03</td>
<td>1,915,995 11</td>
</tr>
<tr>
<td>Expenses of Smithsonian Institution (interest on trust fund)</td>
<td>39,660 00</td>
<td>40,841 00</td>
<td>39,060 00</td>
</tr>
<tr>
<td>Steamboat inspection service</td>
<td>207,769 94</td>
<td>216,249 65</td>
<td>210,424 34</td>
</tr>
<tr>
<td>Maryland Institution for Instruction of the Blind</td>
<td>2,994 32</td>
<td>3,489 96</td>
<td>1,435 25</td>
</tr>
<tr>
<td>Trust fund interest for support of free schools in South Carolina</td>
<td>3,429 94</td>
<td>3,429 94</td>
<td>3,429 94</td>
</tr>
<tr>
<td>Refunding to national banking associations (excess of duty)</td>
<td>875 38</td>
<td>6,855 74</td>
<td>222 25</td>
</tr>
<tr>
<td>Expenses of national currency (reimbursable)</td>
<td>158,154 33</td>
<td>196,452 26</td>
<td>125,365 29</td>
</tr>
<tr>
<td>Refunding taxes illegally collected (internal revenue)</td>
<td>309,290 34</td>
<td>56,346 52</td>
<td>135,191 71</td>
</tr>
<tr>
<td>Allowance or drawback (internal revenue)</td>
<td>55,186 92</td>
<td>33,356 40</td>
<td>57,066 17</td>
</tr>
<tr>
<td>Repayment of taxes on distilled spirits destroyed by casualty</td>
<td>42 30</td>
<td>318 40</td>
<td>96 30</td>
</tr>
<tr>
<td>Maryland hospital service</td>
<td>368,356 28</td>
<td>365,292 90</td>
<td>375,164 01</td>
</tr>
<tr>
<td>Repayment to importers (excess of deposits)</td>
<td>2,098,860 31</td>
<td>1,361,589 94</td>
<td>1,782,225 97</td>
</tr>
<tr>
<td>Debentures or drawbacks</td>
<td>3,177,964 69</td>
<td>3,718,798 15</td>
<td>4,026,379 92</td>
</tr>
<tr>
<td>Debentures and other charges</td>
<td>2,409 37</td>
<td>784 63</td>
<td>2,531 49</td>
</tr>
<tr>
<td>Unclaimed merchandise</td>
<td>1,999 96</td>
<td>2,566 76</td>
<td>761 26</td>
</tr>
<tr>
<td>Refunding duties under section 26, act of July 14, 1870</td>
<td>522 30</td>
<td>6,078 08</td>
<td>12 15</td>
</tr>
<tr>
<td>Support of Soldiers’ Home</td>
<td>133,399 65</td>
<td>122,540 98</td>
<td>106,853 36</td>
</tr>
<tr>
<td>Deposits by individuals for surveying public lands</td>
<td>59,022 39</td>
<td>60,058 49</td>
<td>84,783 37</td>
</tr>
<tr>
<td>Price money to captives</td>
<td>9,299 00</td>
<td>10,262 00</td>
<td>11,087 13</td>
</tr>
<tr>
<td>Navy pension fund</td>
<td>75,800 12</td>
<td>75,800 12</td>
<td>75,800 12</td>
</tr>
<tr>
<td>Naval hospital fund</td>
<td>220 29</td>
<td>220 29</td>
<td>220 29</td>
</tr>
</tbody>
</table>

Total expenditures from appropriations proposed to be excepted       | 104,210,946 91        | 100,700,642 10        | 115,107,266 36       |
The first statement sent to the committee is a letter from the Secretary of the Treasury dated January 28, 1880, addressed to the chairman, with a draft of a bill as a substitute for Senate bill No. 886, and a list of the permanent and indefinite appropriations which the Secretary thought might be changed to annual appropriations; also, a list of those which he thought had best remain as at present, with an addition relative to certain payments to Indians, which your committee think ought to be made a part of this report.

The communication referred to is as follows:

Letter of the Secretary of the Treasury in regard to the repeal of certain permanent and indefinite appropriations.

TREASURY DEPARTMENT,
Washington, D. C., January 28, 1880.

Hon. H. G. Davis,
Chairman Committee on Appropriations, U. S. Senate:

SIR: Referring to Senate bill No. 886, for the repeal of certain laws relating to permanent and indefinite appropriations, recently submitted for an expression of my views regarding the provisions, and for a statement of the appropriations which will be affected thereby, I have the honor to state that while the system of annual appropria-
tions which gives to Congress proper supervision of all appropriations and expendi-
tures is undoubtedly correct, its general adoption should not be enforced without al-
lowing sufficient time for a proper consideration of the estimates of amounts required
to replace the appropriations to be repealed, especially so as the estimates of the vari-
dious departments for next year have been already submitted to Congress, and in many
cases reported upon by the committees having them in charge.

In view, also, of the inconvenience, if not embarrassment, that would for a time at-
tend this change of system, I would respectfully recommend that the date of repeal be
changed to take effect from and after June 30, 1881, which, it is believed, is as early a
date as would be wise to adopt for the repeal of so large a class of appropriations.

The following form of bill, which provides for the disposition of such balances as
may remain available at the credit of these appropriations at the expiration of the period
of limitation, is believed to cover more fully all points at issue than the one already in-
troduced, and it is respectfully suggested that it be substituted therefor, viz:

"A BILL to repeal certain laws relating to permanent and indefinite appropriations.

"Be it enacted by the Senate and House of Representatives of the United States of America
in Congress assembled, That all laws heretofore made for the appropriation of moneys
from the general treasury for permanent specific and permanent indefinite objects,
except so far as they provide appropriations for the sinking-fund, for payment of
interest, premium, or principal of the public debt, or of bonds issued to the Pacific
Railroad Companies, or for expenses pertaining to refunding the national debt, not
exceeding one-half of one per centum of the bonds authorized by the acts of July 14,
1870, January 26, 1871, and January 14, 1875, be, and the same are hereby, repealed,
to take effect from and after June 30, 1861: Provided, That nothing in this act shall
be construed to interfere with the present requirements of law in relation to the pay-
ment of annuities to Indians, or of any moneys received and held in the nature of a
trust for a specific purpose, or for excess of duties or taxes paid into the Treasury:
And provided further, That payment of expenditures which may be properly incurred
within one year prior to June 30, 1861, under any of the appropriations affected by
this act, may be made at any time within one year after that date, at the expiration
of which time any balances remaining unexpended of such appropriations shall be
carried to the surplus fund.

"Sec. 2. And be it further enacted, That all appropriations hereafter to be made shall
remain available for two years, for the payment of expenditures properly incurred
within the time for which they are appropriated, except appropriations for the con-
struction of public buildings, rivers and harbors, light-houses, and forts, which shall
remain available for a like purpose for a period of four years, at the expiration of
which periods all appropriations or balances of appropriations which shall have been
upon the books of the Treasury for said periods of two and four years, respectively,
shall be carried to the surplus fund; and, with the exception of appropriations for
the public debt, the limitations herein placed upon expenditures shall apply to all
appropriations now upon the books of the Treasury.

"Sec. 3. And be it further enacted, That it shall be the duty of the heads of the several
departments of the government to include in their annual estimates to Congress estimates
of the amounts required for expenditure under appropriations affected by
this act, for the service of the fiscal year eighteen hundred and eighty-two, and
annually thereafter.

"Sec. 4. And be it further enacted, That all laws or parts of laws inconsistent with
the provisions of this act be, and the same are hereby, repealed."

The appended schedule of appropriations which will be affected by the proposed
bill, as well as of those excepted from its operations, is as complete in its details as
the department has been enabled to make in the limited time allowed for its consider-
ation.

Very respectfully,

JOHN SHERMAN, Secretary.

SCHEDULE.

Appropriations affected by the operations of the bill for the proposed repeal of certain laws
pertaining to permanent and indefinite appropriations.

Parting and refining bullion—Act August 15, 1876 (19 Stats., 157).
Payment for land sold for direct taxes—Act May 9, 1872 (17 Stats., 99).
PERMANENT AND INDEFINITE APPROPRIATIONS.

Refunding taxes illegally collected under direct-tax laws—Act February 25, 1867 (14 Stats., 568).
Expenses national loan—Act May 23, 1872 (17 Stats., 156).
Refunding moneys erroneously received and covered—Act July 23, 1866 (14 Stats., 206).
Refunding proceeds of cotton seized—Act May 18, 1872 (17 Stats., 134).
Return of proceeds of captured and abandoned property—Act March 12, 1863 (12 Stats., 280).
Salaries and expenses Southern Claims Commission—Act March 3, 1871 (16 Stats., 525).
Reimbursement to marshals for expenses of taking Ninth Census—Act June 8, 1872 (17 Stats., 340).
Surveying Vigil and St. Vrain private land claims in Colorado—Act February 25, 1869 (15 Stats., 275).
Surveying Nolan private land claim in Colorado—Act July 1, 1870 (16 Stats., 648).
Twenty per cent. additional compensation—Joint resolution February 28, 1867 (14 Stats., 569).
Collecting revenue from customs—Act March 3, 1871 (16 Stats., 521).
Building or purchase of such vessels as may be required for revenue service—Act April 20, 1866 (14 Stats., 40).
Marine-Hospital Service, proceeds of sales, &c.—Act April 20, 1866 (14 Stats., 40).
Compensation to persons employed in insurrectionary States—Act July 15, 1870 (16 Stats., 310).
Refunding duties on goods destroyed (customs)—Act March 18, 1854 (10 Stats., 273).

Drawback on certain articles imported into the district of Chicago (customs)—Act April 5, 1872 (17 Stats., 51).
Arming and equipping the militia—Act April 23, 1866 (2 Stats., 490).
Ordnance material, proceeds of sales—Act March 3, 1875 (18 Stats., 388).
Trusses and other property lost in the military service—Act March 3, 1849 (9 Stats., 414).
Bounty to soldiers—Act July 28, 1866 (14 Stats., 322).
Commutation of rations to prisoners of war in rebel States—Joint resolution, July 25, 1866 (14 Stats., 364).
Rogue River Indian war—Act July 17, 1854 (10 Stats., 307).
Traveling expenses First Michigan Cavalry—Act July 28, 1866 (14 Stats., 322).
Traveling expenses California and Nevada volunteers—Act March 2, 1867 (14 Stats., 471).
Allowance for reduction of wages under eight-hour law—Act May 18, 1872 (17 Stats., 134).
Salaries United States judges, retired—Act April 10, 1869 (16 Stats., 45).
Salaries justices, &c., Supreme Court—Act March 2, 1867 (14 Stats., 471).
Fees of supervisors of elections—Act February 28, 1871 (16 Stats., 453).
Extra pay to officers and men who served in the Mexican war—Act February 19, 1879 (20 Stats., 316).
Sale of small-arms—Act June 20, 1878 (20 Stats., 242).
Indemnity for lost clothing—Act July 4, 1864 (13 Stats., 390).
Relief of certain officers of the Navy—Act January 30, 1875 (18 Stats., 304).
Compensation for loss of personal effects—Act April 6, 1866 (14 Stats., 14).
Relief of sufferers by wreck of the United States steamer Huron—Act December 14, 1877 (20 Stats., 497).
Refunding money for lands erroneously sold—Act January 12, 1825 (4 Stats., 80).
An act to prevent smuggling and for other purposes—Act July 18, 1866 (14 Stats., 178).
Payment of certain military organizations in Kansas—Act April 12, 1871 (17 Stats., 641).
Military contributions in Mexico (War, Navy, and customs)—Act March 3, 1849 (9 Stats., 419).
Compensation to civil superintendents at national armories—Act March 3, 1855 (10 Stats., 638).
Liquidating unadjusted claims, contracts, Tennessee River improvement—Act June 12, 1860 (12 Stats., 29).
PERMANENT AND INDEFINITE APPROPRIATIONS.

Refunding to States expenses incurred in raising volunteers—Act July 17, 1861 (12 Stats., 264).

Refunding to States expenses incurred in enrolling militia—Act March 29, 1867 (15 Stats., 9).

Refunding to States expenses incurred in enrolling militia—Act March 29, 1867 (15 Stats., 9).

Relief of widows and orphans of those lost in the brig Epervier—Act March 3, 1817 (3 Stats., 369).

Relief of widows and orphans of those lost in the United States sloop-of-war Albany and brig Porpoise—Act August 1, 1856 (11 Stats., 29).

Relief of heirs of those lost in the United States steamer Oneida—Act May 18, 1870 (16 Stats., 123).

Bounty for the destruction of enemies' vessels—Act July 17, 1862 (12 Stats., 606).

Civilization of Indians—Act March 3, 1819 (3 Stats., 517).


Refunding tonnage-duties upon Spanish vessels—Act July 13, 1832 (4 Stats., 579).

Refunding duties collected contrary to treaty with Russia—Act August 30, 1842 (5 Stats., 566).

Refunding duties collected under Act of August 30, 1842—Act August 30, 1842 (5 Stats., 566).

Joint resolution respecting quarantine and health laws—Joint resolution May 26, 1866 (14 Stats., 357).

Payment of tax on salaries—Act March 2, 1867 (14 Stats., 480).

Refunding purchase-money, lands sold in Greensburg, La.—Act August 29, 1842 (9 Stats., 540).

Expenses of collecting the revenue from sales of public lands—Act March 3, 1849 (9 Stats., 398).

Debentures and other charges (lands)—Act October 16, 1837 (5 Stats., 207).


Expenses of the courts of the United States—Act March 3, 1791 (1 Stats., 217).


Expense of returning fugitives from service or labor—Act February 12, 1793 (1 Stats., 302).

Incidental and contingent expenses, branch mints—Act January 18, 1837 (5 Stats., 309).

Contingent expenses, safekeeping of the public revenues—Act August 6, 1846 (9 Stats., 65).

Contingent expenses, southeast executive building—Act July 30, 1866 (15 Stats., 110).

Contingent expenses, House of Representatives, uniforms Capitol police—Act March 30, 1867 (15 Stats., 12).

Twenty per cent. additional compensation, clerks, House of Representatives—Act July 28, 1866 (14 Stats., 323).

Twenty per cent. additional compensation, clerks, Commissioner of Public Buildings—Act July 26, 1866 (14 Stats., 207).


Salaries and contingent expenses, American and Mexican Commission—Act April 7, 1869 (16 Stats., 7).


Payment of interest on three-sixty-five bonds, District of Columbia, reimbursable—Act July 31, 1876 (19 Stats., 106).


Payment to officers and crew of United States steamer Kearsarge—Act June 10, 1872 (17 Stats., 352).

PERMANENT AND INDEFINITE APPROPRIATIONS.

Two, three, and five per cent. funds of the net proceeds of sales of public lands in States—Act February 20, 1861 (2 Stats., 643).
Indemnity for swamp-lands to States—Act March 2, 1855 (10 Stats., 634).
Publishing proclamations relating to sales of lands—Act March 3, 1877 (19 Stats., 357).
Payment for coin, &c., destroyed at Chicago—Act June 10, 1872 (17 Stats., 379).
Convention between United States and New Granada and Costa Rica—Act February 20, 1861 (12 Stats., 146).
Convention between United States and United States of Colombia—Act February 20, 1861 (12 Stats., 145).
Convention between United States and Ecuador—Act March 28, 1864 (13 Stats., 38).
Relief for damages by seizure of vessels in the collection district of San Francisco—Act September 28, 1850 (9 Stats., 509).
Reimbursement to Kansas, expenses incurred for compensation of commissioners—Act February 2, 1871 (16 Stats., 279).
Relief of widows, &c., of those lost in the sloop-of-war Levant—Act July 14, 1861 (12 Stats., 273).
Relief of widows, &c., of those lost in United States ships Cumberland and Congress—Act July 11, 1862 (12 Stats., 531).
Relief of widows, &c., of those lost in United States brig Bainbridge—Act April 19, 1864 (13 Stats., 53).
Rescue of officers, &c., steamship San Francisco—Act July 26, 1866 (14 Stats., 365).

Appropriations excepted from the operations of the bill for the proposed repeal of certain laws pertaining to permanent and indefinite appropriations.

Sinking fund—Act February 25, 1862 (12 Stats., 346), and subsequent acts.
Interest on the public debt—Act February 9, 1847 (9 Stats., 123).
Interest on Pacific Railroad bonds—Act July 1, 1862 (12 Stats., 492).
Refunding the national debt, not exceeding one-half of one per centum of the bonds authorized by the acts of July 14, 1870, January 20, 1871, and January 14, 1875.
Expenses of Smithsonian Institution, interest on trust fund—Act August 10, 1846 (9 Stats., 109).
Estates of decedents—Act April 14, 1792 (1 Stats., 255).
Outstanding liabilities—Act May 2, 1865 (14 Stats., 41).
Steamboat-Inspection Service—Act February 28, 1871 (16 Stats., 458).
Trust-fund interest for support of free schools in South Carolina—Act March 3, 1875 (17 Stats., 600).
Refunding to national banking associations excess of duty—Act March 2, 1867 (14 Stats., 572).
Expenses of national currency, reimbursable—Act June 20, 1874 (18 Stats., 123).
Refunding taxes illegally collected (internal revenue)—Act June 30, 1864 (13 Stats., 239).
Allowance or drawback (internal revenue)—Act July 1, 1862 (12 Stats., 488).
Repayment of taxes on distilled spirits destroyed by casualty—Act May 27, 1872 (17 Stats., 162).
Marine Hospital Service—Act July 16, 1798 (1 Stats., 655), and subsequent acts.
Repayment to importers, excess of deposits—Act June 30, 1864 (13 Stats., 215).
Debentures or drawbacks—Act March 3, 1849 (9 Stats., 398).
Debentures and other charges—Act October 16, 1837 (5 Stats., 207).
Unclaimed merchandise—Act March 3, 1799 (1 Stats., 670).
Refunding duties under section 26, act July 14, 1870—Act March 3, 1871 (16 Stats., 514).
Refunding proceeds of goods seized and sold—Act April 2, 1844 (5 Stats., 653).
Support of Soldiers’ Home—Act March 3, 1851 (9 Stats., 596).
Deposits by individuals for surveying public lands—Act July 1, 1864 (12 Stats., 410).
Prize-money to captors—Act March 3, 1849 (9 Stats., 375), and subsequent acts.
Navy-pension fund—Act April 23, 1860 (2 Stats., 53), and subsequent acts.
Naval-hospital fund—Act March 2, 1799 (1 Stats., 729), and subsequent acts.
In addition to the foregoing, the following classes of appropriations are excepted:
For the payment of specific annuities in fulfillment of treaty stipulations.
For payment to Indians becoming citizens the cash value of their proportion of tribal trust-funds and annuities.
For the payment to Indians the value of lands.
For the payment to Indians of interest on proceeds of their lands covered into the Treasury.
For the payment for the benefit of Indians of an amount to be charged against their trust-funds.
For payment of expenses of removing, &c., Indians when the amount appropriated is to be reimbursed from proceeds of their lands.
Funds arising from consolidation of annuities and other funds of Indians upon which interest is paid, the principal not liable to draft.
Interest on such funds.
Funds arising from the proceeds of Indian lands on which interest is paid, the principal not liable to draft.
Interest on such funds.
Funds arising from proceeds of lands not liable to draft, the interest on which is appropriated by Congress.
Funds arising from proceeds of the sinking-fund for the years referred to, but not in the principal not liable to draft.
Interest on such funds.
Funds on account of the appropriation for the benefit of the United States as custodian.
Proceeds of sale of Indian lands or reservations for benefit of Indians.
Interest on stocks and bonds held by Treasurer United States as custodian.
Proceeds of sale of redemption of trust-fund bonds.
Interest on funds created by act of July 12, 1862, on account of abstraction of trust-fund bonds.
Maintenance and education of children once Indian captives.

The committee thought that a more complete statement of the expenditures made on account of the appropriations referred to for the fiscal years ending June 30, 1877, 1878, and 1879, would be necessary in order to enable Congress to form a correct opinion as to the changes proposed. The Secretary was, therefore, requested to furnish the facts in regard, which he did as presented in the schedule first set forth in this report.

The committee are of opinion that all the items of appropriations which the Secretary thought ought to be excepted from the change proposed ought to be embraced, except the following, which, with the expenditures on account of them for the last three fiscal years, are set forth in the following table:

Table showing the permanent and indefinite appropriations excepted by the Committee on Appropriations, together with the expenditures under same, for fiscal years 1877, 1878, and 1879.

<table>
<thead>
<tr>
<th>Title of appropriation</th>
<th>1877</th>
<th>1878</th>
<th>1879</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interest on the public debt</td>
<td>$699,234,253</td>
<td>$68,621,903</td>
<td>$101,459,118</td>
</tr>
<tr>
<td>Interest on Pacific railroad bonds</td>
<td>3,890,258</td>
<td>3,678,970</td>
<td>3,674,830</td>
</tr>
<tr>
<td>Refunding the national debt</td>
<td>489,740,66</td>
<td>919,124,63</td>
<td>1,915,995</td>
</tr>
<tr>
<td>Expenses of the Smithsonian Institution, interest on trust fund</td>
<td>39,068,00</td>
<td>40,841,00</td>
<td>39,068,00</td>
</tr>
<tr>
<td>Refunding taxes illegally collected (internal revenue)</td>
<td>309,380,94</td>
<td>36,349,62</td>
<td>133,191</td>
</tr>
<tr>
<td>Allowance or drawback (internal revenue)</td>
<td>55,169,92</td>
<td>36,399,40</td>
<td>57,096</td>
</tr>
<tr>
<td>Marine Hospital service</td>
<td>366,865,28</td>
<td>365,292,90</td>
<td>375,164</td>
</tr>
<tr>
<td>Repayment to importers excess of deposits (customs)</td>
<td>2,069,805,31</td>
<td>1,361,869,94</td>
<td>1,783,225</td>
</tr>
<tr>
<td>Debentures and other charges (customs)</td>
<td>3,127,964,60</td>
<td>3,716,798,15</td>
<td>4,998,179</td>
</tr>
<tr>
<td>Unclaimed merchandise (customs)</td>
<td>2,499,37</td>
<td>764,63</td>
<td>2,521,49</td>
</tr>
<tr>
<td>Support of Soldiers' Home</td>
<td>132,399,65</td>
<td>122,540,98</td>
<td>169,833</td>
</tr>
<tr>
<td>Navy-pension fund</td>
<td>65,800,12</td>
<td>75,800,12</td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$103,751,345</td>
<td>$109,201,176</td>
<td>$114,673,968</td>
</tr>
</tbody>
</table>

It will be observed that the Secretary has not stated the amount expended on account of the sinking-fund for the years referred to, but as we agree that the surplus revenue which alone is applied for that
purpose ought to continue to be held as it now is, the failure to state the amount is not material.

The committee are of opinion that it is better, wherever the public service will not suffer thereby, for all appropriations of public money to pass annually under the supervision of Congress upon regular estimates furnished by the departments, and after careful consideration have concluded that all the appropriations which the Secretary thought ought to be excepted from the operation of the bill can be annually provided for, except as set forth in the table last referred to, and the bill here-with submitted for the consideration of the Senate.

In regard to the Indian matters, it will be seen by the schedule of expenditures above set forth that out of $1,210,687.70, paid during the last fiscal year, $823,067.01 is now paid by annual appropriations made by Congress, and $387,620.69 is paid out of permanent or indefinite appropriations. The committee see no good reason why all these payments may not as well be made in the same manner, and, as much the greater part is now annually provided for, recommend that all shall be, and thus have uniformity in the mode of appropriation and payment.

While the committee desired that the proposed law should go into operation at the close of the present fiscal year, the suggestions made by the Secretary that it would require considerable time to prepare for the change of system and to prepare careful estimates as to the requirements of the service relative to these matters, we have determined to report in conformity with the views of the Secretary, that the act shall take effect from and after June 30, 1881.

This bill is a substitute for bill S. 886:

A BILL to repeal certain laws relating to permanent and indefinite appropriations.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That all laws heretofore made for the appropriation of moneys from the general treasury for permanent specific and permanent indefinite objects, except so far as they provide appropriations for the sinking-fund, for payment of interest, premium, or principal of the public debt, or of bonds issued to the Pacific Railroad Companies, or for expenses pertaining to refunding the national debt, not exceeding one-half of one per centum of the bonds authorized by the acts of July 14, 1870, January 20, 1871, and January 14, 1875, for expenses of the Smithsonian Institution (interest on trust-fund), for refunding taxes illegally collected, and for payment of allowance or drawback under the internal-revenue laws, for expenses of the marine-hospital service, for repayment to importers excess of deposits, for payment of debentures or drawbacks, bounties, and allowances, for payment of debentures and other charges, and for refunding proceeds of unclaimed merchandise under the customs-revenue laws, for support of the Soldiers' Home, and for the Navy-pension fund, be, and the same are hereby, repealed, to take effect from and after June 30, 1881: Provided, That payment of expenditures which may be properly incurred within one year prior to June 30, 1881, under any of the appropriations affected by this act, may be made at any time within one year after that date, at the expiration of which time any balances remaining unexpended of such appropriations shall be carried to the surplus fund.

Sec. 2. That all appropriations hereafter to be made shall remain available for two years, for the payment of expenditures properly incurred within the time for which they are appropriated, except appropriations for the construction of public buildings, rivers and harbors, light-houses, and forts, which shall remain available for a like purpose for a period of four years, at the expiration of which periods all appropriations or balances of appropriations which shall have been upon the books of the Treasury for said periods of two and four years, respectively, shall be carried to the surplus fund; and, with the exception of appropriations for the public debt, the limitations herein placed upon expenditures shall apply to all appropriations now upon the books of the Treasury.

Sec. 3. That it shall be the duty of the heads of the several departments of the government to include in their annual estimates to Congress estimates of the amounts required for expenditure under appropriations affected by this act, for the service of the fiscal year eighteen hundred and eighty-two, and annually thereafter.

Sec. 4. That all laws or parts of laws inconsistent with the provisions of this act be, and the same are hereby, repealed.

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Table showing the total of expenditures under permanent and indefinite appropriations for the fiscal years 1877, 1878, and 1879; the expenditures under appropriations not repealed by bill of committee, including interest on the public debt and Pacific railroad bonds, and excluding said interest, and the expenditures under appropriations proposed to be repealed.

<table>
<thead>
<tr>
<th>Year</th>
<th>Total expenditures</th>
<th>Expenditures under appropriations not to be repealed, including interest</th>
<th>Expenditures under appropriations not to be repealed, excluding interest</th>
<th>Expenditures under appropriations to be repealed</th>
</tr>
</thead>
<tbody>
<tr>
<td>1877</td>
<td>1,137,778,013.76</td>
<td>$1,022,791,345.64</td>
<td>$6,626,834.68</td>
<td>$10,098,662.10</td>
</tr>
<tr>
<td>1878</td>
<td>1,147,986,211.53</td>
<td>190,301,176.88</td>
<td>6,700,301.43</td>
<td>8,685,056.45</td>
</tr>
<tr>
<td>1879</td>
<td>1,126,124,277.78</td>
<td>114,073,968.20</td>
<td>9,340,019.20</td>
<td>8,450,309.58</td>
</tr>
</tbody>
</table>