

LEGISLATIVE, EXECUTIVE, AND JUDICIAL APPROPRIATION BILL.

JANUARY 10, 1891.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed.

Mr. BUTTERWORTH, from the Committee on Appropriations, submitted the following

REPORT:

[To accompany H. R. 13049.]

In presenting the bill making appropriations for the legislative, executive, and judicial expenses of the Government for the fiscal year ending June 30, 1892, the Committee on Appropriations submit the following in explanation thereof:

The estimates on which the bill is based will be found on pages 10-72, 80-88, and 343 of the Book of Estimates for 1892, aggregating \$22,695,282.55; of which amount there is recommended in the bill, \$21,559,146.55.

The appropriations for the same purposes for the current fiscal year aggregate \$21,767,557.75; being \$208,411.20 more than is recommended in the bill for the service of the fiscal year 1892.

The amount recommended in the bill is \$1,136,136.00 less than the aggregate estimates submitted. The whole number of salaries specifically provided for in the bill is 10,597, being 261 less than the number estimated for, and 59 less than the number provided for in the law for the current year.

Changes in the number or grade of officers or employes of the Government and their rate of compensation, as compared with the current law, are recommended in the bill as follows:

SENATE.

The salaries of the four new Senators, at \$5,000 each, from the new States of Wyoming and Idaho are provided for. Six folders during the session, at \$3 per day while actually employed, not being estimated for are omitted. Otherwise the bill provides for the officers, clerks, and other employes of the Senate in the same terms as are contained in the current law, except where it is necessary to provide for the difference between the approaching long session and the present short session of Congress; making an apparent net increase of \$34,040.60 in the sum for the officers and employes of the Senate over the appropriation for the fiscal year 1891.

HOUSE OF REPRESENTATIVES.

A reduction is made of the clerk in charge of indexing the journals of Congress, and his eight assistants, with salaries aggregating \$10,500. Six laborers, known as cloak room men, are provided for, at \$50 per month each during the session, instead of at \$600 per annum each.

The salary of the telegraph operator is increased from \$900 to \$1,200, otherwise the bill provides for the officers, clerks, and other employes in the service of the House in the same terms as contained in the current law, except where it is necessary to provide for the difference between the approaching long session and the present short session of Congress; making an apparent net increase of \$19,468 over the appropriation for the fiscal year 1891.

Attention is invited to the statement of the clerk in charge of the work of indexing the Journal of Congress, made to the committee, and printed in the appendix to this report.

LIBRARY OF CONGRESS.

An increase is made of two assistant librarians at \$1,200 each.

EXECUTIVE OFFICE.

Instead of three Executive clerks, at \$2,000 each, one Executive clerk and disbursing clerk and one Executive clerk, two in all, at \$2,000 each, are provided for. One additional clerk of class 3 is given; one clerk of class 2 is omitted; an usher to the President, at \$1,800, is given instead of a doorkeeper to the President at \$1,600, and an engineer and fireman at \$1,000 instead of a fireman at \$864 is provided for.

CIVIL SERVICE COMMISSION.

An increase is made of ten clerks with salaries aggregating \$15,800 as follows:

Three clerks of class 4, three clerks of class 3, and four clerks of class 2.

The above force is specifically provided for as a substitute for ten clerks with salaries aggregating \$14,600 now detailed to and employed in the Commission from the several departments of the Government as shown by the letter from the Commission printed in the appendix, herewith, except the clerk in the railway mail service, all of the positions mentioned in said letter are omitted in the provisions of the bill for the respective offices named therein.

TREASURY DEPARTMENT.

SECRETARY'S OFFICE.

A private secretary at \$1,800 and an assistant messenger at \$720 for the new Assistant Secretary of the Treasury, authorized during the last session of Congress, are provided for.

A reduction is made of one Government actuary at \$2,250 because of his transfer to the Civil Service Commission.

OFFICE OF THE CHIEF CLERK.

The sixteen mechanics now employed in the cabinet shop and paid per diem while actually employed are provided for in the bill at annual compensation, making an increase in the aggregate amount to be paid them of \$273.50 over the provision for the current fiscal year.

SUPERVISING ARCHITECT'S OFFICE.

A reduction is made of one clerk of class 1, and the amount to be used of the appropriations for the various public buildings for the service of skilled draughtsmen and other employes is increased from \$175,000 to \$200,000.

FIRST COMPTROLLER'S OFFICE.

An increase is made of one clerk of class 4, one clerk of class 2, and one assistant messenger.

SECOND COMPTROLLER'S OFFICE.

An increase is made of one clerk of class 4, one clerk of class 3, and two clerks at \$1,000 each.

SECOND AUDITORS OFFICE.

A reduction is made of one clerk of class 3 because of his transfer to the Civil Service Commission.

THIRD AUDITOR'S OFFICE.

A reduction is made of one chief of division at \$2,000, and an increase is recommended of five clerks at \$1,000 each.

A reduction is also made of one clerk of class 2 because of his transfer to the Civil Service Commission.

FOURTH AUDITOR'S OFFICE.

An increase is made of one clerk at \$1,000.

TREASURER'S OFFICE.

In the force employed in redeeming the national currency a reduction is made of three clerks at \$1,000 each.

LIGHTHOUSE BOARD.

Specific appropriation is made for the additional employes heretofore authorized in the legislative appropriation acts but paid from appropriations made for the lighthouse establishment in the sundry civil act. No increase in their number or compensation is recommended.

DIRECTOR OF THE MINT'S OFFICE.

A reduction is made of one clerk of class 2. An increase is proposed of one clerk of class 1, and the salary of the translator is increased from \$1,200 to \$1,400.

INDEPENDENT TREASURY.

OFFICE OF ASSISTANT TREASURER AT CINCINNATI.

An increase is made of one clerk at \$1,000.

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OFFICE OF ASSISTANT TREASURER AT NEW YORK.

An increase is made of two clerks at \$1,400 each, four clerks at \$1,200 each, two clerks at \$1,000 each, and two messengers at \$900 each.

OFFICE OF ASSISTANT TREASURER AT PHILADELPHIA.

An increase is made of three clerks at \$1,200 each.

GOVERNMENT IN THE TERRITORIES.

The salaries of the governors, judges, and secretaries for the Territories of Idaho and Wyoming, which were provided for in the law for the current fiscal year, are omitted from the bill, the Territories having become States. These salaries aggregate ten in number and \$26,000 in amount.

WAR DEPARTMENT.

RECORD AND PENSION DIVISION.

A reduction is made of one clerk of class 1, because of his transfer to the Civil Service Commission.

ADJUTANT-GENERAL'S OFFICE.

A reduction is made of one clerk of class 1, because of his transfer to the Civil Service Commission.

INSPECTOR-GENERAL'S OFFICE.

An increase is made of one clerk of class 2.

SIGNAL OFFICE.

Provision is made for one clerk of class 4, two clerks of class 1, one messenger at \$840, and one laborer at \$660, in the office of the Chief Signal Officer of the Army.

The salaries of 147 employes, aggregating \$151,620, and the compensation of temporary employes, \$2,340, in the office of the Signal Service, are omitted from the bill, this service having, by act of the last session of Congress, been transferred to the Agricultural Department, to be appropriated for hereafter in the Agricultural appropriation bill.

PUBLIC BUILDINGS AND GROUNDS.

An increase is made of one night watchman in Judiciary Square and one night watchman in Garfield Park, at \$720 each.

NAVY DEPARTMENT.

OFFICE OF THE SECRETARY.

An increase is made of one clerk of class 3.

NAVAL OBSERVATORY.

An increase is made of one electrician \$1,500, one photographer \$1,200, three computers at \$1,200 each, one assistant librarian \$1,200, one copyist, one carpenter \$1,000, one engineer \$1,000, two firemen, two watchmen, and four laborers.

BUREAU OF PROVISIONS AND CLOTHING.

A reduction is made of one clerk of class 2, because of his transfer to the Civil Service Commission.

INTERIOR DEPARTMENT.

INDIAN OFFICE.

A skilled laborer at \$840 is provided for in lieu of one female laborer at \$660.

BUREAU OF PENSIONS.

A reduction is made of two clerks of class 2, because of their transfer to the Civil Service Commission.

PATENT OFFICE.

An increase is made of \$250 in the salary of the chief clerk, and additional employes are given as follows: one law clerk \$2,000, two principal examiners at \$2,500 each, two first assistant examiners at \$1,800 each, two second assistant examiners at \$1,600 each, two third assistant examiners at \$1,400 each, two fourth assistant examiners at \$1,200 each, one clerk of class 4, one clerk of class 3, and two clerks of class 2.

OFFICE ARCHITECT OF THE CAPITOL.

An increase is made of one laborer at \$720.

POST OFFICE DEPARTMENT.

SECOND ASSISTANT POSTMASTER-GENERAL'S OFFICE.

A reduction is made of one clerk of class 3, because of his transfer to the Civil Service Commission.

OFFICE OF MAIL DEPREDACTIONS.

An increase is made of one stenographer, at \$1,600, and one assistant messenger at \$720.

OFFICE OF DISBURSING CLERK.

An increase is made of two firemen, at \$720 each; one elevator conductor, at \$720; one laborer, at \$660; and three charwomen, at \$240 each for the additional building for the Money-order Division, of the Sixth Auditor's Office.

DEPARTMENT OF JUSTICE.

An increase is made of one charwoman at \$240.

DEPARTMENT OF LABOR.

An increase is made of one statistical expert at \$2,000, two clerks of class 4, four clerks of class 1, and five clerks at \$1,000 each.

JUDICIAL.

The salaries of the two district judges for the new States of Idaho and Wyoming are provided for.

Limitations with reference to appropriations made by the bill, not heretofore imposed, are recommended as follows:

On page 8, lines 18 to 23, in connection with the appropriation for horses and mail wagons for the Senate, the following is proposed:

And hereafter the appropriations for expenses of maintaining and equipping horses and mail wagons for carrying the mails for the Senate shall be expended under the direction of the Sergeant-at-Arms of the Senate, under contracts to be let annually to the lowest responsible bidder therefor after due advertisement.

On page 16, lines 19 to 24, in connection with the appropriation for horses and mail wagons for the House of Representatives, the following is proposed:

And hereafter the appropriations for hire of horses and mail wagons for carrying the mails for the House of Representatives shall be expended under the direction of the Postmaster of the House, under contracts to be let annually to the lowest responsible bidder therefor after due advertisement.

On page 66, lines 23 to 25, in connection with the appropriation for rent of buildings for the War Department, the following is proposed:

That rooms shall be set apart, under the direction of the Secretary of War, in the building now occupied by the Signal Service Bureau, for the use and occupation of the chief signal officer of the Army and the officers and clerks under his direction.

The following statement shows in detail, by Departments and bureaus or offices and by number of specific salaries, the appropriations for 1891, the estimates submitted for 1892, and the amounts recommended in the accompanying bill.

Legislative, executive, and judicial bill, 1892.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Senate.</i>						
For salaries of Senators.....	\$420,000.00	84	\$440,000.00	88	\$440,000.00	88
mileage	40,000.00	.....	45,000.00	.....	45,000.00	.....
For salaries of officers and employes (including \$10,200 in deficiency act, September 30, 1890).....	362,726.10	298	412,102.70	304	396,766.70	292
reporting debates	25,000.00	.....	25,000.00	.....	25,000.00	.....
contingent expenses	76,770.00	.....	98,770.00	.....	76,270.00	.....
Total Senate.....	924,496.10	382	1,020,872.70	392	983,036.70	380
For compiling Congressional Directory	1,200.00	.....	1,200.00	.....	1,200.00	.....
<i>Capitol police.</i>						
For salaries	36,600.00	34	36,600.00	34	36,600.00	34
contingent	100.00	.....	100.00	.....	100.00	.....
Total Capitol police.....	36,700.00	34	36,700.00	34	36,700.00	34
<i>House of Representatives.</i>						
For salaries of Members and Delegates.....	1,705,000.00	335	1,700,000.00	335	1,700,000.00	335
mileage	115,000.00	.....	115,000.00	.....	115,000.00	.....
For salaries of officers and employes	393,113.30	328	425,181.30	328	412,581.30	319
contingent expenses	104,405.00	.....	104,405.00	.....	104,405.00	.....
Total House of Representatives.....	2,317,518.30	663	2,344,586.30	663	2,331,986.30	654

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Public Printer.</i>						
For salaries	\$15,100.00	7	\$15,100.00	7	\$15,100.00	7
contingent expenses	3,000.00		3,000.00		3,000.00	
Total Public Printer	18,100.00	7	18,100.00	7	18,100.00	7
<i>Library of Congress.</i>						
For salaries	40,200.00	27	43,540.00	29	42,600.00	29
miscellaneous expenses	15,000.00		17,500.00		15,000.00	
Total Library of Congress	55,200.00	27	61,040.00	29	57,600.00	29
<i>Botanic Garden.</i>						
For superintendent	1,800.00	1	1,800.00	1	1,800.00	1
wages miscellaneous expenses	17,093.75		17,093.75		17,093.75	
Total Botanic Gardens	18,893.75	1	18,893.75	1	18,893.75	1
<i>Executive.</i>						
For the President	50,000.00	1	50,000.00	1	50,000.00	1
For the Vice President	8,000.00	1	8,000.00	1	8,000.00	1
For salaries executive office	36,664.00	22	35,200.00	21	35,200.00	21
For contingent expenses	8,000.00		9,000.00		9,000.00	
Total executive	102,664.00	24	102,200.00	23	102,200.00	23

Civil Service Commission.

For salaries	36,403.00	22	58,420.00	33	52,200.00	32
payment to secretaries of boards of examiners			6,000.00			
traveling expenses	5,250.00		6,500.00		5,250.00	
Total Civil Service Commission	41,650.00	22	70,920.00	33	57,450.00	32

Department of State.

For salaries	117,670.00	80	128,230.00	89	117,670.00	80
miscellaneous and contingent expenses	20,780.00		33,280.00		19,280.00	
Total Department of State	138,450.00	80	161,510.00	89	136,950.00	80

Treasury Department.

For salaries, Secretary's office	488,761.00	516	518,661.00	529	489,331.00	517
stationery	28,000.00		28,000.00		28,000.00	
postage	1,700.00		1,700.00		1,700.00	
rent of buildings	5,520.00		5,520.00		5,520.00	
contingent expenses	69,700.00		85,000.00		69,700.00	
Disposal of useless papers	1,000.00					
For salaries Supervising Architect's office	8,920.00	4	7,720.00	3	7,720.00	3
For salaries First Comptroller's office	88,560.00	62	94,580.00	66	92,480.00	65
For salaries Second Comptroller's office	95,020.00	65	104,920.00	72	100,420.00	69
For salaries Commissioner of Customs' office	49,430.00	33	49,550.00	33	49,430.00	33
For salaries First Auditor's office	88,810.00	63	92,330.00	65	88,810.00	63
For salaries Second Auditor's office (including additional force in act of August 29, 1890)	298,230.00	221	298,230.00	221	296,630.00	220
restoring rolls, Second Auditor's office	21,000.00		21,000.00		21,000.00	
For salaries, Third Auditor's office	190,850.00	141	198,850.00	150	192,450.00	144
For salaries, Fourth Auditor's office (including additional force in act of August 29, 1890)	71,430.00	52	78,030.00	56	72,430.00	53
For salaries, Fifth Auditor's office	47,610.00	33	47,610.00	33	47,610.00	33
For salaries, Sixth Auditor's office	558,590.00	477	558,590.00	477	558,590.00	477
For salaries, Treasurer's office	273,361.60	228	276,724.80	231	273,364.80	228
salaries, Treasurer's office, reimbursable	64,800.00	51	63,000.00	49	61,000.00	48
For salaries, Register's office	139,750.00	108	140,410.00	109	139,750.00	108
For salaries, Comptroller of the Currency's office	103,420.00	77	103,420.00	77	103,420.00	77

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Treasury Department—Continued.</i>						
For salaries Comptroller of the Currency's office (reimbursable).....	\$16,820.00	13	\$16,820.00	13	\$16,820.00	13
expenses special examinations and of macerating machines.....	2,000.00	-----	2,000.00	-----	2,000.00	-----
For salaries, Commissioner of Internal Revenue's office.....	261,590.00	201	261,590.00	201	261,590.00	201
salaries, Commissioner of Internal Revenue's office (reimbursable)...	2,500.00	2	2,500.00	2	2,500.00	2
For salaries, Light-House Board.....	16,540.00	12	36,360.00	29	36,240.00	29
For salaries, Life-Saving Service office.....	37,780.00	26	37,980.00	26	37,780.00	26
For salaries, Bureau of Navigation.....	25,780.00	21	25,780.00	21	25,780.00	21
For salaries, Bureau of Engraving and Printing.....	17,450.00	11	17,450.00	11	17,450.00	11
For salaries, Bureau of Statistics.....	46,710.00	36	46,860.00	36	46,710.00	36
collecting statistics relating to commerce.....	1,500.00	-----	6,000.00	-----	1,500.00	-----
For salaries, Secret Service Division.....	11,620.00	7	11,620.00	7	11,620.00	7
For salaries Standard Weights and Measures office.....	3,470.00	3	4,190.00	4	3,470.00	3
contingent and expenses international committee.....	3,200.00	-----	1,600.00	-----	1,100.00	-----
For salaries Director of the Mint's office.....	28,960.00	18	29,160.00	18	28,960.00	18
freight on bullion and coin.....	10,000.00	-----	10,000.00	-----	10,000.00	-----
contingent expenses.....	7,750.00	-----	7,750.00	-----	7,750.00	-----
Total Treasury Department.....	3,188,132.60	2,481	3,291,505.80	2,539	3,211,425.80	2,505
<i>Independent Treasury.</i>						
For salaries at Baltimore.....	21,600.00	14	21,600.00	14	21,600.00	14
For salaries at Boston.....	37,910.00	24	37,910.00	24	37,910.00	24
For salaries at Chicago.....	25,900.00	18	25,900.00	18	25,900.00	18
For salaries at Cincinnati.....	16,560.00	12	16,560.00	12	17,560.00	13
For salaries at New Orleans.....	18,090.00	12	18,090.00	12	18,090.00	12
For salaries at New York.....	181,490.00	103	195,080.00	115	192,890.00	113

For salaries at Philadelphia	36,540.00	26	36,540.00	26	40,140.00	29
For salaries at St. Louis	17,860.00	12	17,860.00	12	17,860.00	12
For salaries at San Francisco	27,120.00	15	29,520.00	16	27,120.00	15
For salaries, special agents, etc	5,000.00		5,000.00		5,000.00	
checks and drafts	9,000.00		9,000.00		9,000.00	
Total independent treasury	397,070.00	236	413,060.00	249	413,070.00	250
<i>Mints and Assay Offices.</i>						
For salaries at Carson, Nev	29,550.00	14	29,550.00	14	29,550.00	14
wages of workmen	30,000.00		60,000.00		30,000.00	
contingent expenses	12,500.00		25,000.00		12,500.00	
For salaries at Denver, Colo	10,950.00	6	10,950.00	6	10,950.00	6
wages of workmen	13,750.00		13,750.00		13,750.00	
contingent expenses	6,000.00		6,000.00		6,000.00	
For salaries at New Orleans, La	31,950.00	17	31,950.00	17	31,950.00	17
wages of workmen	74,000.00		74,000.00		74,000.00	
contingent expenses	35,000.00		40,000.00		35,000.00	
For salaries at Philadelphia, Pa	41,550.00	18	41,800.00	18	41,550.00	18
wages of workmen	293,000.00		300,000.00		293,000.00	
contingent expenses	80,000.00		100,000.00		80,000.00	
For salaries at San Francisco, Cal	41,100.00	18	41,100.00	18	41,100.00	18
wages of workmen	170,000.00		190,000.00		170,000.00	
contingent expenses	40,000.00		40,000.00		40,000.00	
For salaries at Boise City, Idaho	3,200.00	2	3,600.00	2	3,200.00	2
contingent expenses and labor	7,500.00		9,000.00		7,500.00	
For salaries at Charlotte, N. C	2,750.00	2	3,500.00	2	2,750.00	2
contingent expenses and labor	2,000.00		2,500.00		2,000.00	
For salaries at Helena, Mont	7,700.00	4	7,950.00	4	7,700.00	4
wages of workmen	12,000.00		13,500.00		12,000.00	
contingent expenses	5,000.00		5,000.00		5,000.00	
For salaries at New York, N. Y	39,250.00	17	39,250.00	17	39,250.00	17
wages of workmen	25,000.00		30,000.00		25,000.00	
contingent expenses	10,000.00		10,000.00		10,000.00	
For salaries at St. Louis, Mo	3,500.00	2	3,500.00	2	3,500.00	2
contingent expenses and labor	2,400.00		2,400.00		2,400.00	
Total mints and assay offices	1,029,650.00	100	1,134,300.00	100	1,029,650.00	100

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Government in the Territories.</i>						
For salaries in Alaska.....	\$22,000.00	15	\$22,000.00	15	\$22,000.00	15
contingent expenses.....	2,000.00	.....	2,000.00	.....	2,000.00	.....
For salaries in Arizona.....	13,900.00	6	13,900.00	6	13,900.00	6
legislative expenses.....	24,250.00	.....	2,000.00	.....	2,000.00	.....
contingent expenses.....	500.00	.....	500.00	.....	500.00	.....
For salaries in Idaho.....	13,400.00	5	.....	.....	.....	.....
legislative expenses.....	1,000.00	.....	.....	.....	.....	.....
contingent expenses.....	500.00	.....	.....	.....	.....	.....
For salaries in New Mexico (including \$3,000 in sundry civil act for 1891).....	19,900.00	8	16,900.00	7	19,900.00	8
legislative expenses.....	24,250.00	.....	2,400.00	.....	2,000.00	.....
contingent expenses.....	500.00	.....	500.00	.....	500.00	.....
repairs to adobe palace at Santa Fe.....	3,000.00	.....	2,000.00	.....	2,000.00	.....
For salaries in Oklahoma.....	13,400.00	5	13,400.00	5	13,400.00	5
legislative expenses (including \$40,000 in special act for 1891).....	40,000.00	.....	25,000.00	.....	.....	.....
contingent expenses, secretary's office.....	2,100.00	.....	3,000.00	.....	3,000.00	.....
contingent expenses.....	1,500.00	.....	1,500.00	.....	1,500.00	.....
For salaries in Utah.....	16,400.00	6	16,400.00	6	16,400.00	6
legislative expenses.....	1,500.00	.....	22,740.00	.....	22,000.00	.....
contingent expenses.....	500.00	.....	500.00	.....	500.00	.....
commission salaries.....	25,000.00	5	25,000.00	5	25,000.00	5
commission contingent expenses.....	8,500.00	.....	10,000.00	.....	8,500.00	.....
expenses of officers of election.....	25,000.00	.....	25,000.00	.....	25,000.00	.....
For salaries in Wyoming.....	13,400.00	5	.....	.....	.....	.....
legislative expenses.....	1,000.00	.....	.....	.....	.....	.....
contingent expenses.....	500.00	.....	.....	.....	.....	.....
Total government in the Territories.....	274,000.00	55	204,740.00	44	180,100.00	45

<i>Internal Revenue.</i>						
For salaries and expenses of collectors and deputies, etc	1,800,000.00		1,800,000.00		1,800,000.00	
salaries and expenses of agents, etc	2,000,000.00		2,100,000.00		2,000,000.00	
Total Internal Revenue	3,800,000.00		3,900,000.00		3,800,000.00	
<i>War Department.</i>						
For salaries Secretary's office	108,150.00	82	108,150.00	82	108,150.00	82
stationery (including \$6,500 in act of August 29, 1890)	31,500.00		45,000.00		25,000.00	
contingent expenses (including \$2,395 in act of August 29, 1890)	57,395.00		65,000.00		55,000.00	
rent (including \$2,400 in act of August 29, 1890)	4,600.00		6,600.00		4,600.00	
postage to Postal Union countries	1,500.00		2,000.00		1,500.00	
disposal of useless papers	300.00					
For salaries Record and Pension Division (including additional force in act of August 29, 1890)	1,009,390.00	859	1,009,390.00	859	1,008,190.00	858
For salaries Adjutant General's Office	214,120.00	173	215,500.00	175	212,920.00	172
For salaries Inspector General's Office	6,720.00	5	12,880.00	10	8,120.00	6
For salaries Judge-Advocate General's Department	14,860.00	12	16,860.00	13	14,860.00	12
For salaries Signal Office	152,580.00	147	12,080.00	10	5,700.00	5
temporary employes	2,340.00					
For salaries Quartermaster General's Office	156,440.00	123	160,040.00	124	156,440.00	123
For salaries Commissary General's Office	42,760.00	36	43,560.00	36	42,760.00	36
For salaries Surgeon General's Office	177,290.00	140	184,090.00	144	177,290.00	140
For salaries Office of Chief of Ordnance	44,860.00	36	44,860.00	36	44,860.00	36
For salaries Paymaster General's Office	39,160.00	28	42,520.00	31	39,160.00	28
For salaries Chief of Engineers' Office	23,240.00	17	23,240.00	17	23,240.00	17
For salaries Rebellion Records Office	31,780.00	26	40,820.00	35	31,780.00	26
Total, War Department	2,118,985.00	1,684	2,032,590.00	1,572	1,959,570.00	1,541
<i>Public Buildings and Grounds.</i>						
For salaries	17,620.00	23	24,280.00	30	19,060.00	25
overseers, foremen, and laborers	30,000.00		30,000.00		30,000.00	
contingent expenses	500.00		500.00		500.00	
Total Public Buildings and Grounds	48,120.00	23	54,780.00	30	49,560.00	25

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>State, War, and Navy Building.</i>						
For salaries	\$118,500.00	213	\$118,500.00	213	\$118,500.00	213
fuel, light, and repairs.....	51,500.00	.....	42,500.00	.....	42,500.00	.....
Total State, War, and Navy Building	170,000.00	213	161,000.00	213	161,000.00	213
<i>Navy Department.</i>						
For salaries, Secretary's office	46,160.00	30	46,460.00	30	47,760.00	31
contingent expenses	15,000.00	.....	15,000.00	.....	15,000.00	.....
For salaries, Bureau of Navigation.....	28,120.00	22	33,120.00	25	23,120.00	22
For salaries, office of Naval Records of the Rebellion	16,680.00	14	16,680.00	14	16,680.00	14
For salaries, library of the Navy Department	2,380.00	3	2,380.00	3	2,380.00	3
professional books and periodicals.....	1,000.00	.....	1,000.00	.....	1,000.00	.....
For salaries, Judge-Advocate General's Office	10,660.00	8	12,460.00	9	10,660.00	8
For salaries Hydrographic Office	5,440.00	5	5,440.00	5	5,440.00	5
draughtsmen, engravers, etc	40,000.00	.....	40,000.00	.....	40,000.00	.....
miscellaneous expenses	30,000.00	.....	33,000.00	.....	30,000.00	.....
rent, gas, repairs, etc.....	1,500.00	.....	1,500.00	.....	1,500.00	.....
contingent expenses branch offices	12,000.00	.....	22,000.00	.....	13,000.00	.....
continuing work on charts of coasts of Europe and Africa .....	.....	.....	5,000.00	.....	.....	.....
For salaries, Office of Naval Intelligence .....	.....	.....	4,860.00	4	.....	.....
For salaries, Bureau of Equipment.....	7,580.00	7	11,180.00	9	7,580.00	7
For salaries, Nautical Almanac Office	15,480.00	13	15,480.00	13	15,480.00	13
pay of computers on piece-work	8,400.00	.....	9,900.00	.....	8,400.00	.....
miscellaneous expenses and rent	1,300.00	.....	1,000.00	.....	1,000.00	.....
For salaries, Naval Observatory.....	20,520.00	20	28,040.00	27	36,440.00	37
contingent and miscellaneous expenses.....	9,250.00	.....	9,250.00	.....	9,250.00	.....
For salaries, Bureau of Steam Engineering.....	11,090.00	9	12,040.00	9	11,090.00	9

For salaries Bureau of Construction and Repair	13,980.00	10	14,680.00	10	13,980.00	10
For salaries Bureau of Ordnance	12,480.00	10	14,080.00	11	12,480.00	10
For salaries Bureau of Provisions and Clothing	37,840.00	30	47,940.00	37	36,440.00	29
For salaries Bureau of Medicine and Surgery (including additional force in act of August 29, 1890)	12,060.00	11	12,260.00	11	12,060.00	11
For salaries Bureau of Yards and Docks	10,980.00	8	12,180.00	9	10,980.00	8
Total Navy Department.	369,900.00	200	426,930.00	226	387,720.00	217
<i>Interior Department.</i>						
For salaries Secretary's office	192,210.00	168	223,920.00	189	192,210.00	168
expenses, special land inspectors	5,000.00	.....	5,000.00	.....	5,000.00	.....
contingent expenses	75,000.00	.....	100,000.00	.....	75,000.00	.....
stationery	50,000.00	.....	75,000.00	.....	60,000.00	.....
new books	500.00	.....	500.00	.....	500.00	.....
rent of buildings	21,500.00	.....	36,500.00	.....	21,500.00	.....
postage to Postal Union countries	4,000.00	.....	4,000.00	.....	4,000.00	.....
biennial register .....	.....	.....	5,000.00	.....	4,000.00	.....
education of feeble-minded children .....	.....	.....	3,400.00	.....	.....	.....
For salaries Assistant Attorney-General's office	36,950.00	18	41,600.00	20	36,950.00	18
For salaries General Land Office	546,250.00	416	568,500.00	437	546,250.00	416
expenses of inspectors	10,000.00	.....	12,500.00	.....	10,000.00	.....
library	500.00	.....	500.00	.....	500.00	.....
maps of the United States	15,000.00	.....	15,000.00	.....	14,840.00	.....
For salaries Indian Office	97,640.00	77	112,240.00	84	97,820.00	77
For salaries Pension Office (including additional force in act of August 29, 1890)	2,296,810.00	1,859	2,305,210.00	1,859	2,294,010.00	1,857
For salaries special examiners, Pension Office	210,000.00	150	210,000.00	150	210,000.00	150
expenses of special examiners and others detailed	415,000.00	.....	300,000.00	.....	215,000.00	.....
For salaries Patent Office	667,790.00	590	812,520.00	659	693,490.00	605
scientific library	3,000.00	.....	5,000.00	.....	3,000.00	.....
photolithographing for Gazette	44,000.00	.....	55,000.00	.....	55,000.00	.....
photolithographing copies of drawings	90,600.00	.....	100,000.00	.....	100,000.00	.....
investigating public use of inventions	500.00	.....	1,000.00	.....	750.00	.....
international protection of industrial property	800.00	.....	800.00	.....	800.00	.....
For salaries Bureau of Education	47,220.00	40	55,200.00	40	47,220.00	40
library	1,000.00	.....	1,000.00	.....	1,000.00	.....
collecting statistics	3,000.00	.....	3,000.00	.....	3,000.00	.....
distribution of documents	2,000.00	.....	2,000.00	.....	2,000.00	.....
publications .....	.....	.....	25,000.00	.....	.....	.....

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
For education in Alaska			\$60,000.00			
For salaries railroad office	\$14,420.00	7	15,220.00	7	\$14,420.00	7
traveling expenses	2,500.00		2,500.00		2,500.00	
For salaries office of the Architect of the Capitol	19,204.00	16	19,924.00	17	19,924.00	17
For salaries office of the Geological Survey	35,540.00	30	35,540.00	30	35,540.00	30
Total Department of the Interior	4,907,334.00	3,371	5,212,574.00	3,492	4,766,224.00	3,385
<i>Surveyors-General.</i>						
For salaries	35,950.00	16	35,950.00	16	35,950.00	16
clerkhire	71,300.00		149,700.00		79,050.00	
contingent expenses	22,400.00		31,100.00		23,400.00	
Total Surveyors-General	129,650.00	16	216,750.00	16	138,400.00	16
<i>Post-Office Department.</i>						
For salaries Postmaster-General's office	28,020.00	14	30,220.00	16	28,020.00	14
For salaries Assistant Attorney-General's office	11,500.00	7	12,820.00	8	11,500.00	7
For salaries First Assistant Postmaster-General's office	123,980.00	95	137,240.00	103	123,980.00	95
For salaries Second Assistant Postmaster-General's office	147,780.00	104	148,250.00	104	146,180.00	103
For salaries Third Assistant Postmaster-General's office	119,970.00	90	136,070.00	101	119,970.00	90
For salaries Dead Letter Office	116,880.00	113	124,800.00	122	116,880.00	113
For salaries Foreign Mails Office	16,920.00	11	17,320.00	11	16,920.00	11
For salaries Money Order Office	76,080.00	68	79,240.00	71	76,080.00	68
For salaries Mail Depredations Office	16,120.00	13	21,940.00	15	18,440.00	15
For salaries Topographer's office	31,020.00	25	34,420.00	27	31,020.00	25
For salaries disbursing clerk's office	55,780.00	85	62,620.00	96	59,320.00	92

contingent expenses	54,750.00		62,500.00		57,500.00	
rent of buildings	20,384.00		24,500.00		22,500.00	
official postal guide	18,200.00		29,000.00		29,000.00	
post route maps	18,000.00		18,000.00		18,000.00	
postage to Postal Union countries	750.00		750.00		750.00	
Total Post Office Department	856,134.00	625	939,720.00	677	876,060.00	633
<i>Department of Justice.</i>						
For salaries Attorney-General's Office	127,700.00	74	138,510.00	75	127,940.00	75
contingent expenses	13,710.00		14,050.00		13,710.00	
For salaries office Solicitor of the Treasury	26,680.00	15	26,680.00	15	26,680.00	15
contingent expenses	750.00		750.00		750.00	
For salary warden of the jail ..	1,800.00	1	2,500.00	1	1,800.00	1
For salaries courthouse, Washington, D. C	11,760.00	17	12,960.00	19	11,760.00	17
Total Department of Justice	182,000.00	107	195,450.00	110	182,640.00	108
<i>Department of Labor.</i>						
For salaries	85,620.00	63	101,220.00	75	101,020.00	75
per diem allowance to special agents	47,500.00		47,500.00		47,500.00	
stationery	1,500.00		1,500.00		1,500.00	
books, periodicals, etc	1,000.00		1,000.00		1,000.00	
postage to Postal Union countries	250.00		300.00		250.00	
rent	5,000.00		5,000.00		5,000.00	
contingent expenses	4,000.00		4,000.00		4,000.00	
report on school systems	5,000.00					
data relating to divorces			15,000.00			
Total Department of Labor	149,870.00	63	175,520.00	75	160,270.00	75
<i>Judicial.</i>						
For salaries Supreme Court judges	90,500.00	9	90,500.00	9	90,500.00	9
For salary of marshal, Supreme Court	3,000.00	1	3,000.00	1	3,000.00	1
For stenographic clerks, Supreme Court	14,400.00	9	14,400.00	9	14,400.00	9
For salaries of circuit judges	60,000.00	6	60,000.00	6	60,000.00	6
For salaries of district judges	228,500.00	63	235,500.00	65	235,500.00	65
For salaries of supreme court judges, District of Columbia	24,500.00	6	24,500.00	6	24,500.00	6

Legislative, executive, and judicial bill, 1892—Continued.

Object.	Appropriations for 1891.		Estimates for 1892.		Recommended for 1892.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Judicial—Continued.</i>						
For salaries of United States attorneys.....	\$20,800.00	72	\$20,700.00	72	\$20,700.00	72
For salaries of United States marshals.....	13,500.00	65	13,500.00	65	13,500.00	65
Total Judicial.....	455,200.00	231	462,100.00	233	462,100.00	233
<i>Court of Claims.</i>						
For salaries.....	32,240.00	11	32,240.00	11	32,240.00	11
contingent expenses.....	3,000.00	.....	3,000.00	.....	3,000.00	.....
reporting decisions.....	1,000.00	.....	1,000.00	.....	1,000.00	.....
digest of reports.....	.....	.....	2,000.00	.....	2,000.00	.....
Total Court of Claims.....	36,240.00	11	38,240.00	11	38,240.00	11
Grand totals.....	21,767,557.75	10,656	22,695,232.55	10,858	21,559,146.55	10,597

NOTE: Net increase in amount of estimates 1892 over appropriations for 1891.....	\$927,724.80
Net increase in number of salaries estimated 1892 over appropriations for 1891.....	202
Net decrease in amount of this bill under estimates for 1892.....	1,136,136
Net decrease in number of salaries in this bill under estimates for 1892.....	261
Net decrease in amount of this bill under appropriations for 1891.....	208,411.20
Net decrease in number of salaries in this bill under appropriations for 1891.....	59

APPENDIX.

INDEXING JOURNALS OF CONGRESS.

WASHINGTON, D. C., January 3, 1891.

Hon. JOSEPH G. CANNON,
Chairman of Committee on Appropriations:

SIR: I beg leave to call your attention to the fact that the work on the general index of the Journals of Congress is not in a satisfactory condition nor so far advanced as it should be for the amount of money that has been expended on it.

The work of preparing a general index of the Journals of Congress was begun in 1788 and contemplated bringing into one index a complete synoptical reference to everything proposed or done in Congress from the establishment of the Government in 1789 to end of the century in 1889, including bills, debates, committee reports, executive documents, and statutes. The importance of the work can not be overestimated, as it would be of incalculable aid in shaping current legislation by making quickly accessible the history of past legislation and unlocking the vast storehouse of history now buried in the three thousand or more volumes containing the accumulated records of one hundred years of Congressional proceedings.

If the work will have the value expected the sooner it is done the better.

Three years ago the Committee on Appropriations, appreciating the propriety of expediting and quickly finishing the work, provided that eight assistants should be employed on the work, to be appointed by the Committee on Rules and paid salaries ranging from \$800 to \$1,200, aggregating \$8,000 a year. The results have not been satisfactory, nor have the purposes of the Committee on Appropriations been achieved.

The reasons for this, in my opinion, are that the annual appropriations as heretofore made have vested the appointment and discharge of the assistants in the Committee on Rules, which confers collective power without individual responsibility and entails individual responsibility on the chief indexer without power, and for the further reason that between the expiration of one Congress and the organization of the succeeding one there is no committee and therefore no power anywhere to enforce discipline, make discharges, or fill vacancies; and also for the reason that the aggregate salaries are divided among so many that the proper talent can not be obtained for the amount allotted to each.

The character of the work is such that comparatively few are qualified to perform it satisfactorily, and therefore there should be coupled with an absolute responsibility on one individual for its proper and economical execution, an elastic provision for the employment, trial, and discharge of assistants until out of many the few proper ones may be found.

It is somewhat difficult to estimate the time required to complete the work, and I do not hesitate to say that if the present system is continued it is absolutely impossible to estimate either length of time or cost. The index of the first twenty-five Congresses is practically completed and in a few months can be arranged for the printer. A large amount of material has been completed for the index of the last twenty-five Congresses, but the records of the last twenty-five Congresses are very much more voluminous than those of the first twenty-five. It is evident that considerably less than one-half of the work has been done, and it has cost about \$60,000. The results, as I have stated, are not commensurate with the expenditure.

In view of the conditions I have described I have the honor to recommend that in the pending appropriation bill you vest the power of appointing and discharging the assistants in the chief indexer instead of in the Committee on Rules, and that instead of eight assistants, with small salaries aggregating \$8,000, you provide for five assistants with salaries aggregating \$7,200, or for seven assistants, with salaries aggregating \$8,400. With five assistants, appointed and paid as I recommend, I estimate that the first volume of the work can be published at the next session of Con-

gress, the second volume in three years thereafter, and the third and last volume two years after the second, being in all six years to complete the work at an aggregate cost of \$58,200. With seven assistants, appointed and paid as I recommend, I estimate that the work can be completed in five years at an aggregate cost of \$54,500.

The problem in making an estimate of time and cost is to determine the greatest number of men that can be continuously employed, at fixed salaries, and working a given number of hours daily; in other words, it does not follow that if six men can complete the work in six years, that thirty-six men could complete it in one year, or ten thousand men in one day. In my opinion the number I have recommended is the maximum that can be profitably employed. There are certain periods and parts of the work on which double the number of men could be employed at intervals, and other periods and parts of the work on which one-half the number is ample.

It is a well-established fact that in executing an absolutely defined limit of work more can be accomplished by "piece-work," under which men work at all hours and as long as they may choose, and are paid accordingly, than under any system of work done at fixed salaries within fixed hours; and, as I have stated, in this particular work there are times when the maximum of labor can properly be employed and other times when the minimum is superfluous.

In this view, and in compliance with your request, and for the purpose of avoiding irresponsible estimates based on well-intentioned endeavors, I will offer to contract to complete the work within six years for the sum of \$40,000, of which \$5,000 is to be paid annually for four years, and no further payment to be made until the entire work is completed and the manuscript of it delivered for printing, on which delivery the balance to be paid.

Respectfully yours,

ALBERT ORDWAY.

CIVIL SERVICE COMMISSION.

UNITED STATES CIVIL SERVICE COMMISSION,
Washington, D. C., December 11, 1890.

HON. BENJAMIN BUTTERWORTH,
Chairman of the sub-committee of the Appropriations Committee,
House of Representatives, Washington, D. C.:

DEAR SIR: Referring to the personal interview which I had with the sub-committee of the Appropriations Committee, of which you are chairman, I have the honor to say that the following statement shows the number of clerks now on detail with this Commission as examiners, the Department from which detailed, and the grade of each, viz:

	Salary.
Treasury Department, Secretary's office, one actuary	\$2, 250
Treasury Department, Second Auditor's office, one clerk of class 3	1, 600
Treasury Department, Third Auditor's office, one clerk of class 2	1, 400
War Department, Record and Pension Division, one clerk of class 1	1, 200
War Department, Adjutant-General's office, one clerk of class 1	1, 200
Post-Office Department, Second Assistant Postmaster-General's office, one clerk of class 3	1, 600
Post-Office Department, Railway Mail Service, one clerk	1, 150
Interior Department, Bureau of Pensions, two clerks of class 2	2, 800
Navy Department, Bureau of Provisions and Clothing, one clerk of class 2	1, 400
Total number detailed, ten	14, 600

Very respectfully,

CHAS. LYMAN,
President.

PUBLIC LAND SERVICE.

DEPARTMENT OF THE INTERIOR, GENERAL LAND OFFICE,
Washington, D. C., January 3, 1891.

HON. J. C. COURTS,
Clerk of the Committee on Appropriations, House of Representatives:

SIR: In compliance with your telegram of the 3d instant, to furnish the House Committee with a statement showing the allotment of the appropriation for surveys

to the different States and Territories for the fiscal year 1891, I have the honor to submit the following :

Surveying district.	Apportionment for year ending June 30, 1891.	Surveying district.	Apportionment for year ending June 30, 1891.
Arizona	\$5,000	Nevada	
California	10,000	New Mexico	\$10,000
Colorado	15,000	Oregon	20,000
South Dakota	40,000	Utah	8,000
North Dakota	40,000	Washington	85,000
Florida		Wyoming	20,000
Idaho	20,000	Reserve fund for contingencies ..	27,000
Louisiana		Examination of surveys	40,000
Minnesota	10,000		
Montana	75,000	Total	425,000

The fund of \$27,000 is held in reserve to meet the expenses of special surveys that it may be necessary to have made during the current fiscal year, without regard to the allotments made to the several States and Territories.

In approving this apportionment the honorable Secretary adds:

"It is to be remembered that if any portion of the moneys apportioned now to these different States and Territories is found to be in excess of the amount actually needed, it can be changed at any time to meet the demands of some other requiring more. You will, therefore, consider yourself not absolutely controlled by the present apportionment if circumstances arise demanding a change."

Very respectfully,

LEWIS A. GROFF,
Commissioner.