

LEGISLATIVE, EXECUTIVE, AND JUDICIAL APPROPRIATIONS.

MAY 20, 1886.—Committed to the Committee of the whole House on the state of the Union and ordered to be printed.

Mr. HOLMAN, from the Committee on Appropriations, submitted the following

REPORT:

[To accompany bill H. R. 8974.]

In presenting the bill making appropriations for the legislative, executive, and judicial expenses of the Government for the fiscal year ending June 30, 1887, the Committee on Appropriations submit the following in explanation thereof:

The estimates upon which the bill is based are to be found on pages 9 to 70 and 73 to 78 of the Book of Estimates for 1887, and aggregate in all \$21,406,685.62, of which amount there is recommended in the bill \$20,560,119.42. The appropriations for the same purposes for the current fiscal year aggregate \$21,371,605.05, being \$811,485.63 more than is recommended in the accompanying bill for the service of the fiscal year 1887.

The amount contained in the bill is less than the aggregate estimates \$846,566.20.

Limitations on the expenditure of certain sums contained in the bill and not heretofore imposed are prescribed as follows:

With reference to the appropriation for salaries of the Civil Service Commission, it is provided that the appropriation be available only—

when the rules of the Civil Service Commission are so framed as that the names of all applicants for official appointment from any one State found duly qualified on examination and without regard to age shall be sent to the head of a Department or other officer charged with making an appointment.

Coupled with the appropriation for salaries and expenses of collectors and deputy collectors of internal revenue, is the following proviso:

Provided further, That no part of the money herein appropriated shall be paid to collectors of internal revenue, except the allowances provided for in section twelve of the act of February eighth, eighteen hundred and seventy-five, as amended by section two of the act of March first, eighteen hundred and seventy-nine.

With reference to the additional force of 150 special examiners, at \$1,400 each, in the Pension Office, it is provided that they are—

to be appointed by the Secretary of the Interior, on the recommendation of the Commissioner of Pensions.

With the appropriation for rent of office for the surveyor-general in New Mexico, it is provided that—

The Secretary of the Interior shall, if practicable, provide accommodations for the office of the surveyor-general of New Mexico in the building belonging to the United States in Santa Fé.

2 LEGISLATIVE, EXECUTIVE, AND JUDICIAL APPROPRIATIONS.

Changes in the rate of compensation of, and number or grade of, officers or employes of the Government as compared with the current law are made as follows:

UNITED STATES SENATE.

The provision for clerks to Senators at \$6 per day during the session (aggregating \$23,232, as submitted in the estimates) is omitted.

HOUSE OF REPRESENTATIVES.

INCREASE.

Two annual committee clerks, at \$2,000 each, are provided for, namely: One to the Committee on the Post-Office and Post-Roads, and 1 to the Committee on Public Buildings and Grounds. These clerks were authorized by resolutions of the House.

The salary of the disbursing clerk is increased from \$2,250 to \$2,500. One additional chief page is provided for, at \$900 per annum.

REDUCTIONS.

The salary of the assistant doorkeeper at \$2,000 is omitted.

The salary of the tally clerk is reduced from \$3,000 to \$2,500.

The salary of the newspaper clerk is reduced from \$2,000 to \$1,440.

The salary of the assistant clerk to the Committee on War Claims is reduced from \$1,600 to \$1,200.

The number of pages at \$2.50 per day during the session is reduced from 34 to 33.

The 3 messengers in the post-office at \$800 each during the session are reduced to \$100 per month during the session, that being the rate of compensation to 4 other messengers in that office.

EXECUTIVE OFFICE.

1 additional executive clerk is provided for, at a salary of \$2,000.

1 clerk of class 3 and 1 clerk of class 2 are omitted.

TREASURY DEPARTMENT.

In the Secretary's office a private secretary, at \$1,800, is provided for each of the 2 assistant secretaries, in lieu of 2 clerks of class 4 omitted.

An inspector of electric-light plants, gas, and fixtures for all public buildings under control of the Treasury is provided for, at \$1,900, in lieu of 1 clerk of class 4 omitted.

In the several divisions of the office of the Secretary of the Treasury, in the aggregate, 6 less employes are provided for, and a reduction of \$15,010 is made in the whole amount of salaries under the current law, and \$17,089.50 under the amount of estimates submitted. The estimates, as submitted for these divisions, proposed a rearrangement of the force, which in the main is provided for.

FIRST COMPTROLLER'S OFFICE.

1 additional clerk of class 2, and 1 skilled laborer, at \$840, are provided for.

SECOND COMPTROLLER'S OFFICE.

1 additional chief of division, at \$2,000, is provided for.

A reduction is made of 5 clerks of class 3; 2 clerks of class 2; 1 clerk of class 1; 1 clerk, at \$1,000; 3 clerks, at \$900 each.

SECOND AUDITOR.

An increase is provided for of 1 messenger, at \$840; 18 copyists, at \$840 each.

THIRD AUDITOR.

A reduction is made of 6 clerks of class 2; 14 clerks of class 1; 2 clerks, at \$900 each.

SIXTH AUDITOR.

In this office 417 employes, at a cost of \$504,830, is provided for by the current law. Estimates for 414 employes, at a cost of \$495,590, for 1887, was submitted. The bill provides for 400 employes, at a cost of \$489,910.

TREASURER.

An increase is made of 1 clerk for the Treasurer, at \$1,800; 9 clerks, at \$700 each; 1 messenger, at \$840. Provision is also made in the bill for 2 pressmen, at \$1,200 each; 3 separators, at \$660 each; 3 feeders, at \$660 each.

These employes have heretofore been carried on the rolls of the Bureau of Engraving and Printing and paid from funds appropriated in the sundry civil bill. They are transferred to the Treasurer's Office on the recommendation of the Secretary of the Treasury.

A reduction is made of 3 clerks of class 1; 14 clerks, at \$900 each.

REGISTER OF THE TREASURY.

A reduction is made of 2 chiefs of division, at \$2,000; 1 clerk of class 4; 2 clerks of class 3; 2 clerks of class 2; 5 clerks of class 1; 11 copyists, at \$900 each.

BUREAU OF ENGRAVING AND PRINTING.

A reduction is made of 2 clerks of class 1; 3 copyists, at \$900 each; 3 laborers, at \$660 each.

BUREAU OF NAVIGATION.

The additional amount of \$200 to the clerk acting as deputy commissioner is not provided for.

OFFICE CONSTRUCTION OF STANDARD WEIGHTS AND MEASURES.

An increase of one laborer at \$660, in lieu of one at \$1.50 per day, is provided for.

A reduction is made of 1 verifier, at \$4 per day; 1 mechanic, at \$4 per day; 1 recorder, at \$60 per month; 1 watchman, at \$720.

DIRECTOR OF THE MINT.

A reduction is made of 1 clerk, at \$1,000.

COMMISSIONER OF INTERNAL REVENUE.

A reduction is made of 26 clerks, at \$900.

INDEPENDENT TREASURY.

The salaries of the assistant treasurers at Baltimore, Boston, Cincinnati, Saint Louis, and San Francisco are reduced \$500 each.

At the sub-treasury in Philadelphia an increase of 2 watchmen, at \$720 each, is made, for reasons stated in House Ex. Doc. 169.

MINTS AND ASSAY OFFICES.

On the recommendation of the Secretary of the Treasury no provision is made for salaries or expenses of the mint at Carson, Nev.

Provision for the assay office at Saint Louis, Mo., is also omitted.

The cashier's clerk, at \$1,100, in the mint at New Orleans is omitted. The salary of the assayer in charge of the mint at Denver, Colo., is reduced from \$2,500 to \$2,250.

The salary of the superintendent of the assay office in New York is reduced from \$4,500 to \$4,000.

The salary of the assayer in charge of the assay office at Helena, Mont., is reduced from \$2,500 to \$2,250.

GOVERNMENT IN THE TERRITORIES.

The salaries of the governor of and the judge in Alaska are reduced from \$3,000 each to \$2,600 and \$2,500, respectively.

WAR DEPARTMENT.

No changes are made in the numbers or compensation of employes in this Department except in the following-named Bureaus:

QUARTERMASTER-GENERAL'S OFFICE.

An increase is made of 1 clerk of class 3; 1 assistant draughtsman, at \$1,600.

A reduction is made of 1 clerk of class 1.

In addition to the above the force in the division of this office investigating the claims under the act of July 4, 1864, is reduced as follows: 1 clerk of class 3; 4 clerks of class 2; 1 clerk of class 1; 2 clerks, at \$1,000 each; 11 copyists, at \$900 each; 1 watchman, at \$720; 15 agents, at \$1,400 each.

SURGEON-GENERAL.

A reduction is made of: 20 clerks, at \$1,000 each.

PAYMASTER-GENERAL.

A reduction is made of 2 clerks of class 2; 2 clerks of class 1; 2 clerks, at \$1,000 each.

RECORDS OF THE REBELLION.

A reduction is made of 1 copyist, at \$900; 4 compositors, at \$1,000 each.

PUBLIC BUILDINGS AND GROUNDS.

An additional watchman for Armory square, and 1 for grounds south of Executive Mansion, at \$660 each, are provided for.

NAVY DEPARTMENT.

No changes are made in the numbers or compensation of employes in this Department, except in the

HYDROGRAPHIC OFFICE.

An additional watchman, at \$720, is provided for.

INTERIOR DEPARTMENT.

SECRETARY'S OFFICE.

An increase is made of 1 clerk of class 3; 3 clerks of class 1, 2 of whom shall be stenographers or type-writers; 1 telephone operator, at \$600; 4 charwomen, at \$180 each.

A reduction is made of 5 copyists, at \$900 each.

GENERAL LAND OFFICE.

The salary of the Assistant Commissioner is increased from \$3,000 to \$3,250.

The salaries of 2 law clerks are increased from \$2,000 to \$2,500 each.

Two law examiners are provided for at \$2,000 each.

The number of principal clerks at \$2,000 each are increased from 3 to 10.

Reductions are made as follows 8 clerks of class 4; 1 clerk, at \$1,000; 6 copyists, at \$900 each.

INDIAN OFFICE.

Provision is made for an assistant commissioner, who shall also perform the duties of chief clerk, at \$3,000, in lieu of a chief clerk at \$2,000.

Including the above a rearrangement of the force is made in this office at the request of the Commissioner, whereby a reduction of 3 is made in the whole number of employes and of \$4,520 in the aggregate compensation.

PENSION OFFICE.

The following increase is made 3 stenographers, at \$1,600 each; 5 messengers, at \$840 each; 1 captain of the watch, at \$840; 3 sergeants of the watch, at \$750 each; 3 firemen, at \$720 each.

A reduction is made as follows: 1 clerk of class 4; 5 clerks of class 3; 28 clerks of class 2; 39 clerks of class 1; 20 clerks, at \$1,000 each; 15 copyists, at \$900 each; 5 watchmen, at \$720 each.

After making the foregoing reductions, the bill provides for the full number of clerks of the several grades that are now on the rolls of the Pension Office.

In this connection it is proper to call attention to the following provision contained in the legislative, executive, and judicial appropriation act for the current fiscal year:

Provided, That vacancies occurring in the clerical force of the Pension Office during the fiscal year eighteen hundred and eighty-six shall not be filled by promotion or original appointment until a reduction of one hundred and fifty in all is made; and thereafter the number shall not be increased, and the number in the several grades shall remain as existing when said reduction is completed.

Also to the fact that the bill provides for only 108 clerks less than was provided for in the law for the current year, or 42 more than the whole force authorized when the foregoing provision shall have become fully operative.

PATENT OFFICE.

The salary of the Assistant Commissioner is increased from \$3,000 to \$3,250.

An increase in the force of examiners and assistants is made as follows: 2 principal examiners, at \$2,400 each; 4 first assistant examiners, at \$1,800 each; 8 second assistant examiners, at \$1,600 each; 11 third assistant examiners, at \$1,400 each; 15 fourth assistant examiners, at \$1,200 each; also for 15 messenger boys, at \$360 each.

BUREAU OF LABOR.

In this office the salaries, except those for the Commissioner and chief clerk, are for the first time stated.

The whole amount given is \$13,220 in excess of the current gross appropriation, and \$22,800 less than the estimates submitted.

COMMISSIONER OF RAILROADS.

The salary of the assistant bookkeeper is increased from \$1,800 to \$2,000.

SURVEYORS-GENERAL.

No provision is made for the office of surveyor-general in Minnesota, but it is added to that of Dakota.

The salaries of the surveyors general of Nevada and of Nebraska are reduced from \$2,500 and \$2,000 to \$1,800 and \$1,500, respectively.

Iowa is omitted from the office of the surveyor-general of Nebraska.

POST-OFFICE DEPARTMENT.

The salary of the chief post-office inspector, at \$3,000, is provided for under the office of the Postmaster-General. Heretofore this salary has been provided for in the Post-Office appropriation bill.

The following increase of force is provided for:

In the office of the First Assistant Postmaster-General 2 clerks of class 3; 1 clerk of class 2; 2 clerks of class 1.

The salary of the superintendent of free delivery is increased from \$2,100 to \$2,500.

In the office of the Second Assistant Postmaster-General 1 stenographer, at \$1,400, in lieu of 2 clerks at \$1,000 omitted.

The following reductions are made in the force in the office of the topographer: 1 skilled draughtsman, \$1,800; 1 skilled draughtsman, \$1,400; 1 assistant map-mounter, \$720.

DEPARTMENT OF JUSTICE.

The salary of the engineer is increased from \$1,000 to \$1,200.

JUDICIAL.

The salary of the district judge of California is reduced from \$5,000 to \$4,000, and of the district judge of the eastern district of Louisiana from \$4,500 to \$4,000.

Following is a statement showing in detail the estimates submitted for 1887, the recommendations of the bill for 1887, and the appropriations for 1886:

Legislative, Executive, and Judicial Bill, 1887.

Purposes.	Estimates, 1887.		Recommended, 1887.		Appropriations, 1886.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Senate.</i>						
For salaries of Senators	\$380,000 00	76	\$380,000 00	76	\$380,000 00	76
For mileage	33,000 00		33,000 00		33,000 00	
For salaries of officers and employes.....	308,373 92	253	285,141 92	221	343,795 10	252
For reporting debates	25,000 00		25,000 00		25,000 00	
For contingent expenses.....	77,770 00		72,770 00		84,770 00	
Total Senate.....	824,143 92	329	795,911 92	297	866,565 10	328
For compiling Congressional Directory.....	1,200 00		1,200 00		1,200 00	
<i>Capitol Police.</i>						
For salaries.....	36,600 00	34	36,600 00	34	36,600 00	34
For contingent.....	100 00		100 00		100 00	
Total Capitol Police	36,700 00	34	36,700 00	34	36,700 00	34
<i>House of Representatives.</i>						
For salaries of Members and Delegates.....	1,695,000 00	333	1,695,000 00	333	1,695,000 00	333
For mileage	110,624 00		110,624 00		110,624 00	
For salaries of officers and employes	363,509 00	305	361,186 50	306	391,013 45	305
For contingent expenses.....	118,312 00		113,937 00		113,862 00	
Total House of Representatives	2,287,445 00	638	2,280,747 50	639	2,310,499 45	638
<i>Public Printer.</i>						
For salaries.....	15,300 00	7	15,300 00	7	15,300 00	7
For contingent expenses.....	3,000 00		3,000 00		3,000 00	
Total office Public Printer.....	18,300 00	7	18,300 00	7	18,300 00	7
<i>Library of Congress.</i>						
For salaries.....	39,400 00	26	38,320 00	26	38,320 00	26
For contingent expenses	17,500 00		12,500 00		15,500 00	
Total Library of Congress	56,900 00	26	50,820 00	26	53,820 00	26

LEGISLATIVE, EXECUTIVE, AND JUDICIAL APPROPRIATIONS. 7

Legislative, Executive, and Judicial Bill, 1887—Continued.

Purposes.	Estimates, 1887.		Recommended, 1887.		Appropriations, 1886.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
For purchase of works of art for Capitol					\$5,000 00	
<i>Botanic Garden.</i>						
For Superintendent	\$1,800 00	1	\$1,800 00	1	1,800 00	1
For wages and miscellaneous expenses	14,900 00		14,900 00		14,900 00	
Total Botanic Garden	16,700 00	1	16,700 00	1	16,700 00	1
<i>Executive.</i>						
For the President	50,000 00	1	50,000 00	1	50,000 00	1
For the Vice-President	8,000 00	1	8,000 00	1	8,000 00	1
For salaries Executive office	33,864 00	22	33,864 00	22	36,064 00	24
For miscellaneous expenses	8,000 00		8,000 00		8,000 00	
Total Executive	99,864 00	24	99,864 00	24	102,064 00	26
<i>Civil Service Commission.</i>						
For salaries	21,900 00	10	21,400 00	10	21,400 00	10
For traveling and miscellaneous expenses	8,500 00		6,500 00		6,500 00	
Total Civil Service Commission	30,400 00	10	27,900 00	10	27,900 00	10
<i>Department of State.</i>						
For salaries	123,630 00	81	114,150 00	77	114,150 00	77
For miscellaneous and contingent expenses	29,480 00		17,280 00		18,280 00	
Total Department of State	156,110 00	81	131,430 00	77	132,430 00	77
<i>Treasury Department.</i>						
For salaries*	2,942,087 50	2,383	2,900,846 00	2,357	3,019,289 50	2,430
For miscellaneous and contingent expenses	150,625 00		131,375 00		152,125 00	
Total Treasury Department	3,092,712 50	2,383	3,032,221 00	2,357	3,171,414 50	2,430

For expenses of collecting internal revenue	3,900,000 00		3,850,000 00		3,950,000 00	
<i>Independent treasury.</i>						
For salaries	363,710 00	221	353,320 00	218	357,900 00	219
For contingent expenses	18,000 00		12,000 00		32,000 00	
Total independent treasury	381,710 00	221	365,320 00	218	389,900 00	219
<i>Mints and assay offices.</i>						
For salaries	182,450 00	85	177,200 00	84	212,350 00	100
For wages of workmen and contingent expenses	912,000 00		792,000 00		957,000 00	
Total mints and assay offices	1,094,450 00	85	969,200 00	84	1,169,350 00	100
<i>Territorial governments.</i>						
For salaries	165,700 00	64	164,800 00	64	165,700 00	64
For legislative and miscellaneous expenses	196,350 20		182,625 00		121,500 00	
Total Territorial governments	362,050 20	64	347,425 00	64	287,200 00	64
<i>War Department.</i>						
For salaries	1,808,025 00	1,492	1,749,975 00	1,460	1,821,295 00	1,513
For miscellaneous and contingent expenses	199,400 00		177,800 00		206,300 00	
Total War Department	2,007,425 00	1,492	1,927,775 00	1,460	2,027,595 00	1,513
<i>Public buildings and grounds.</i>						
For salaries	18,940 00	25	17,620 00	23	16,300 00	21
For overseers, laborers, and miscellaneous	31,400 00		29,400 00		27,400 00	
Total public buildings and grounds	50,340 00	25	47,020 00	23	43,700 00	21
<i>State, War, and Navy building.</i>						
For salaries	87,400 00	158	86,680 00	157	86,680 00	157
For fuel, lights, repairs, and miscellaneous	34,000 00		34,000 00		34,000 00	
Total State, War, and Navy building	121,400 00	158	120,680 00	157	120,680 00	157
<i>Navy Department.</i>						
For salaries	205,280 00	167	206,000 00	168	205,280 00	167
For miscellaneous and contingent expenses	135,636 00		105,936 00		98,236 00	
Total Navy Department	340,916 00	167	311,936 00	168	303,516 00	167

Legislative, Executive, and Judicial Bill, 1887—Continued.

Purposes.	Estimates, 1887.		Recommended, 1887.		Appropriations, 1886.	
	Amounts.	No. of salaries.	Amounts.	No. of salaries.	Amounts.	No. of salaries.
<i>Interior Department.</i>						
For salaries Secretary's office.....	\$188,450 00	164	\$157,950 00	143	\$155,930 00	139
For miscellaneous and contingent expenses.....	210,000 00		202,500 00		202,500 00	
For rent of buildings.....	38,000 00		38,000 00		64,165 00	
For Biennial Register.....					4,000 00	
For salaries office of attorney-general for Interior Department.....	20,700 00	10	20,700 00	10	20,700 00	10
For salaries in the General Land Office.....	490,600 00	377	489,300 00	377	490,850 00	383
For miscellaneous expenses General Land Office.....	20,500 00		20,500 00		20,500 00	
For salaries in the Indian Office.....	93,140 00	72	93,400 00	73	97,980 00	76
For salaries in the Pension Office, including 150 special examiners.....	2,149,050 00	1,652	2,019,000 00	1,554	2,164,650 00	1,682
For subsistence and traveling expenses, pension examiners.....	580,000 00		510,000 00		580,000 00	
For miscellaneous expenses, Pension Office.....	55,950 00		28,550 00			
For salaries in the Patent Office.....	713,960 00	622	661,020 00	577	597,170 00	522
For miscellaneous expenses, Patent Office.....	140,000 00		139,000 00		135,000 00	
For salaries in the Bureau of Education.....	47,580 00	42	45,420 00	39	45,420 00	39
For miscellaneous expenses, Bureau of Education.....	36,675 00		6,175 00		7,175 00	
For salaries in the Bureau of Labor.....	39,820 00	34	33,220 00	27	5,000 00	2
For miscellaneous expenses, Bureau of Labor.....	36,200 00		20,000 00		35,000 00	
For salaries in the office Commissioner of Railroads.....	14,620 00	7	14,620 00	7	14,420 00	7
For miscellaneous expenses, office Commissioner of Railroads.....	3,000 00		3,000 00		3,000 00	
For salaries, office of the Architect of the Capitol.....	18,364 00	16	18,364 00	16	18,364 00	16
For salaries, office of the Geological Survey.....	35,540 00	30	35,540 00	30	35,540 00	30
Total Interior Department.....	4,932,159 00	3,026	4,556,319 00	2,853	4,697,359 00	2,906
<i>Surveyors-general.</i>						
For salaries.....	36,450 00	16	33,950 00	15	37,850 00	16
For clerks and contingent expenses.....	111,150 00		103,150 00		145,092 00	
Total surveyors-general.....	147,600 00	16	137,100 00	15	182,942 00	16
<i>Post-Office Department.</i>						
For salaries.....	721,770 00	601	717,000 00	598	711,120 00	596
For miscellaneous and contingent expenses.....	112,600 00		111,400 00		136,600 00	
Total Post-Office Department.....	834,370 00	601	828,400 00	598	847,720 00	596

Department of Justice.

For salaries.....	153,450 00	97	152,150 00	97	151,950 00	97
For miscellaneous and contingent expenses.....	15,500 00		12,560 00		13,160 00	
Total Department of Justice.....	168,950 00	97	164,710 00	97	165,110 00	97
For salary warden of the District of Columbia jail	1,800 00	1	1,800 00	1	1,800 00	1
<i>Judicial.</i>						
For salaries Supreme Court judges of the United States and marshal.....	93,500 00	10	93,500 00	10	93,500 00	10
For salaries circuit court judges.....	54,000 00	9	54,000 00	9	54,000 00	9
For salaries district court judges.....	203,500 00	56	202,000 00	56	203,500 00	56
For salaries supreme court judges of the District of Columbia.....	24,500 00	6	24,500 00	6	24,500 00	6
For salaries United States attorneys.....	20,100 00	68	20,100 00	68	20,100 00	68
For salaries United States marshals.....	12,700 00	61	12,700 00	61	12,700 00	61
Total judicial.....	408,300 00	210	406,800 00	210	408,300 00	210
<i>Court of Claims.</i>						
For salaries.....	30,740 00	10	29,840 00	9	29,840 00	9
For contingent expenses.....	4,000 00		4,000 00		4,000 00	
Total Court of Claims.....	34,740 00	10	33,840 00	9	33,840 00	9
Grand totals*.....	21,406,685 62	9,706	20,560,119 42	9,429	21,371,605 05	9,653

* Not including salaries reimbursable or payable from other appropriations.

NOTE.—Net increase in amount of estimates, 1887, over appropriations, 1886	\$35,080 57
Net increase in number of salaries estimated, 1887, over appropriations, 1886	53
Net decrease in amount of this bill under estimates, 1887.....	846,566 20
Net decrease in number of salaries in this bill under estimates for 1887.....	277
Net decrease in amount of this bill under appropriations for 1886	811,485 63
Net decrease in number of salaries in this bill under appropriations for 1886	224